

### PLANNING AND ZONING COMMISSION AGENDA

Tuesday, January 15, 2019 6:00 p.m. Council Chambers, Addison Town Hall 5300 Belt Line Road, Dallas, Texas 75254

### Pledge of Allegiance

- 1. Discuss and take action regarding the selection of a Chair and Vice-Chair for the Planning and Zoning Commission.
- 2. Discuss and take action regarding approval of the minutes of the November 20, 2018 Planning and Zoning Commission meeting.
- 3. **PUBLIC HEARING** Case 1789-SUP/Sunny Street Cafe. Public hearing, discussion, and take action on a recommendation regarding an ordinance changing the zoning on property located at 14380 Marsh Lane Suite H, which property is currently zoned PD, Planned Development, through Ordinances 007-034, O16-017, and O16-018, by approving a Special Use Permit for a restaurant only.
- 4. **PUBLIC HEARING** Case 1790-Z/Town of Addison. Public hearing, discuss, and take action on a recommendation to amend the Comprehensive Land Use Plan in order to adopt the findings of the Addison Circle Special Area Study.
- 5. Discuss and take action on the 2018 Planning and Zoning Commission Annual Report.

NOTE: The Planning & Zoning Commission reserves the right to meet in Executive Session closed to the public at any time in the course of this meeting to discuss matters listed on the agenda, as authorized by the Texas Open Meetings Act, Texas Government Code, Chapter 551, including §551.071 (private consultation with the attorney for the City). Any decision held on such matters will be taken or conducted in Open Session following the conclusion of the Executive Session.

Adjourn	Meeting
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Posted:						

Irma Parker, City Secretary Wednesday, January 9, 2019

Time: by 5:00 pm

THE TOWN OF ADDISON IS ACCESSIBLE TO PERSONS WITH DISABILITIES. PLEASE CALL (972) 450-7017 AT LEAST 48 HOURS IN ADVANCE IF YOU NEED ASSISTANCE.

## **Planning & Zoning Commission**

**Meeting Date:** 01/15/2019

## **Agenda Caption:**

Discuss and take action regarding the selection of a Chair and Vice-Chair for the Planning and Zoning Commission.

## **Planning & Zoning Commission**

**Meeting Date:** 01/15/2019

## **Agenda Caption:**

Discuss and take action regarding approval of the minutes of the November 20, 2018 Planning and Zoning Commission meeting.

### **Attachments**

November 20, 2018 P&Z Minutes

# DRAFT

## OFFICIAL ACTIONS OF THE ADDISON PLANNING AND ZONING COMMISSION

November 20, 2018 6:00 P.M. - Council Chambers Addison Town Hall, 5300 Belt Line Road

Present: Chair Kathryn Wheeler; Vice Chair Linda Groce; Commissioner Robert Catalani; Commissioner Jerry Dougan; Commissioner John Meleky; Commissioner Eileen Resnik; Commissioner Tom Souers

### Pledge of Allegiance

### Consent Agenda:

All items listed under the Consent Agenda are considered routine by the City Council and will be enacted by one motion with no individual consideration. If individual consideration of an item is requested, it will be pulled from the Consent Agenda and discussed separately.

- Discuss and take action regarding approval of the minutes of the 1. October 16, 2018 Planning and Zoning Commission meeting.
- 2. REPLAT/QUORUM CENTER EAST NO. 2 ADDITION, LOT 2R. Presentation, discussion and consideration of a replat of two lots totaling 1.0193 acres located generally at 15255 Quorum Drive.
- 3. FINAL PLAT/SAMBUCA II/FILLING STATION ADDITION, LOT 1, BLOCK A. Presentation, discussion and consideration of a replat of two lots totaling 1.499 acres located generally at 15207 Addison Road.

Motion: Approval of the consent agenda as presented.

Moved by Commissioner Eileen Resnik, Seconded by Commissioner John Meleky

AYE: Chair Kathryn Wheeler, Vice Chair Linda Groce, Commissioner Robert Catalani, Commissioner Jerry Dougan, Commissioner John Meleky, Commissioner Eileen Resnik, Commissioner Tom Souers

Passed

OFFICE OF THE CITY SECRETARY November 20, 2018

### Regular Agenda:

4. **PUBLIC HEARING** Case 1788-Z/CTL Medical. Public hearing, discussion, and take action on a recommendation regarding an ordinance changing the zoning on property located at 4550 Excel Parkway, which property is currently zoned Planned Development (PD), through Ordinance 085-073, as amended by Ordinances 095-054, 096-006, 007-007, to a new Planned Development (PD) zoning district allowing for production, assembly, and distribution of spinal fixation systems.

### Discussion:

Charles Goff, Assistant Director of Development Services and Planning, presented the Staff Report.

Commissioner Souers inquired about what would be required of any applicant, operating as of right through proper permits, requesting to expand their operations. Charles Goff indicated that if the request was to expand an already allowed use within the district, the applicant would not have any additional requirements, but if the applicant was requesting a rezoning to allow a new use, they would be required to bring the property up to current landscaping standards. Usually, during the initial Certificate of Occupancy review process, if the proposed use is not allowed per zoning, an applicant has an opportunity to determine whether that location is suitable based on the costs associated with a rezoning. However, in this particular case, because of the administrative oversight during the Certificate of Occupancy review, the applicant is already operating in this location, and staff feels that requiring them to bring the property up to the current standards now would not be reasonable.

Commissioner Souers inquired about what measures have been taken in order to avoid this type of a situation in the future. Charles Goff provided the three opportunities where this should have been identified during the initial Certificate of Occupancy and Building Permit applications, and the processes that have been put in place to ensure clarity and clear communication on future applications.

Commissioner Souers also inquired who ensures follow-up on conditions made by the Commission. Charles Goff stated that conditions added to a case are adopted and written into the ordinance, which becomes the guiding document during the building permit process, for the plans examiner and building inspectors on site.

OFFICE OF THE CITY SECRETARY

November 20, 2018

Commissioner Resnik request additional information on the landscape requirements as they would pertain to this property. Charles Goff indicated that the landscape regulations require 20 percent landscape coverage, 25-foot landscaped setback from the curb, and internal parking lot landscaping. Based on staff's preliminary analysis of this property's existing conditions, it appears that the property would likely meet most of the landscaping requirements with the exception of parking lot landscaped islands and shade trees, which would require losing parking spaces and additional irrigation costs.

Fiona Lazaro, applicant, presented the request and answered question from the Commission regarding the details of the manufacturing operation, the size of the proposed operation and layout within the building, and whether the manufacturing aspect of the operation creates any nuisance for the other tenants and/or surrounding properties.

Chair Kathryn Wheeler opened the meeting as a public hearing.

Public Hearing:

There were no speakers on this item.

Chair Kathryn Wheeler closed the public hearing.

Chair Kathryn Wheeler expressed that it is not fair to penalize one tenant of the building by requiring such an extensive amount of landscaping and irrigation work at this stage of their existing operation and the Commission had additional discussion regarding the current situation.

Commissioner Souers inquired about the manufacturing that would be allowed on this property if the rezoning is approved. Charles Goff stated that spinal fixation devices would be the only type of manufacturing allowed.

Motion: Recommend approval of the proposed rezoning subject to no conditions.

Moved by Commissioner Jerry Dougan, Seconded by Commissioner John Meleky

AYE: Chair Kathryn Wheeler, Vice Chair Linda Groce, Commissioner Robert Catalani, Commissioner Jerry Dougan, Commissioner John Meleky, Commissioner Eileen Resnik, Commissioner Tom Souers

OFFICE OF THE CITY SECRETARY

November 20, 2018

## Passed

There being no further business before the Commission, the meeting was adjourned.

OFFICE OF THE CITY SECRETARY November 20, 2018

## **Planning & Zoning Commission**

**Meeting Date: 01/15/2019** 

### **Agenda Caption:**

**PUBLIC HEARING** Case 1789-SUP/Sunny Street Cafe. Public hearing, discussion, and take action on a recommendation regarding an ordinance changing the zoning on property located at 14380 Marsh Lane Suite H, which property is currently zoned PD, Planned Development, through Ordinances 007-034, O16-017, and O16-018, by approving a Special Use Permit for a restaurant only.

### **Attachments**

1789-SUP P&Z Packet 1789-SUP Plans

# 1789-SUP

**PUBLIC HEARING** Case 1789-SUP/Sunny Street Cafe. Public hearing, discussion, and take action on a recommendation regarding an ordinance changing the zoning on property located at 14380 Marsh Lane Suite H, which property is currently zoned PD, Planned Development, through Ordinances 007-034, O16-017, and O16-018, by approving a Special Use Permit for a restaurant only.

### **LOCATION MAP**





January 10, 2019

#### STAFF REPORT

RE: Case 1789-SUP/Sunny Street Cafe

LOCATION: 14380 Marsh Lane Suite H

REQUEST: Approval of a Special Use Permit for a

restaurant only

APPLICANT: Mike Clark, Landry Architects

**DISCUSSION:** 

<u>Background</u>: This application is for a leased space within the Brookhaven Village shopping center, which has been under redevelopment since 2017. Brookhaven Village is part of the Vitruvian Park Development and is included in Vitruvian Parks' Planned Development District. The proposed Sunny Street Café is to be located within the newly constructed Building B\, directly north of the existing Tom Thumb building.

Headquartered in Columbus, Ohio, there are approximately 10 Sunny Street Cafes in the Dallas Fort Worth area. Sunny Street Café is a breakfast and lunch restaurant with a focus on fresh food, warm atmosphere and the surrounding community. The café will operate 7 days a week from 6:30 a.m. – 2:30 p.m., offering breakfast and lunch fair all day, without alcohol service.

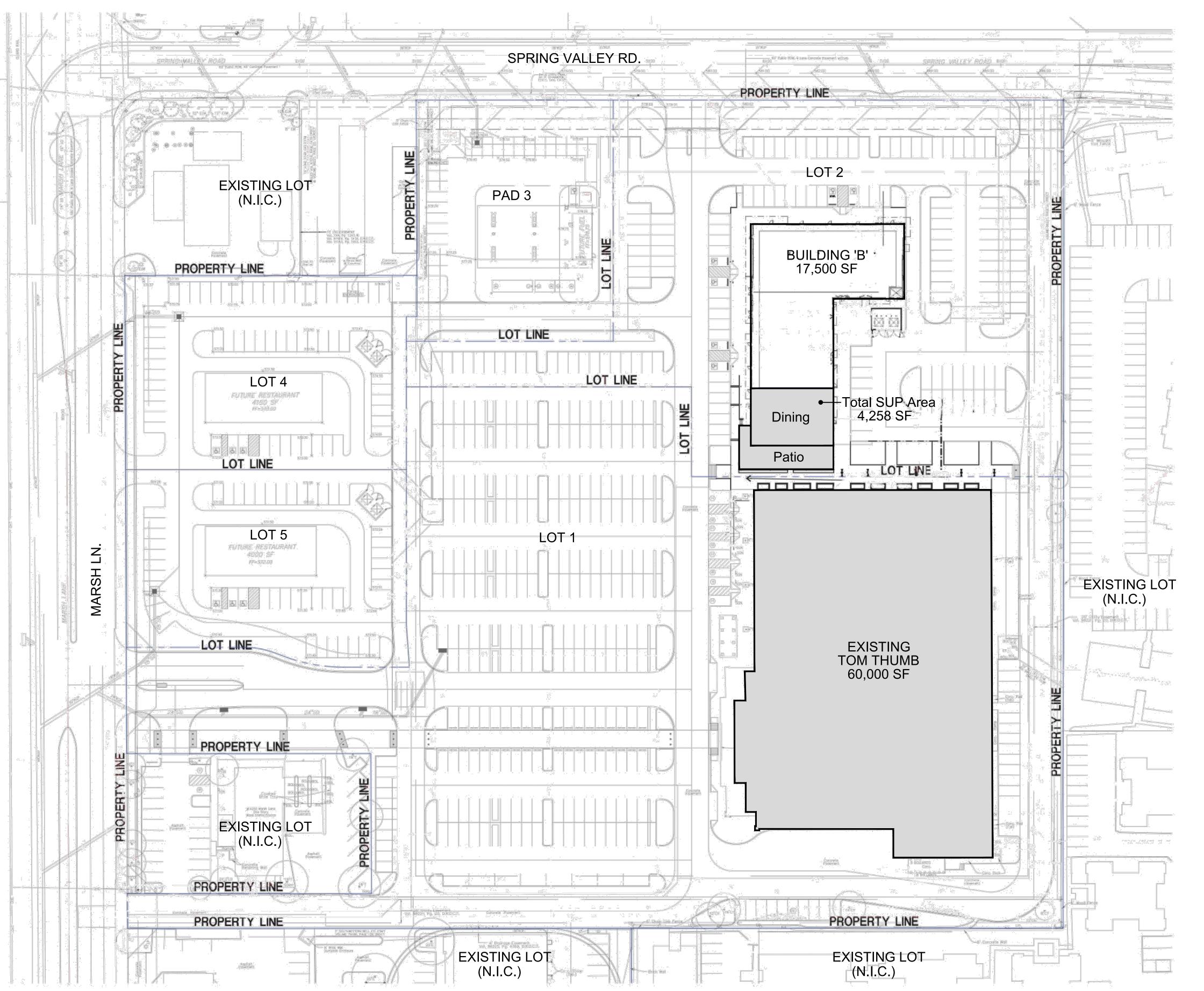
<u>Proposed Plan</u>: The applicant is proposing to open a restaurant, with a patio, in the southern most suite of Building B in the Brookhaven Village shopping center. The restaurant would total 4,258 square feet, inclusive of the adjacent outdoor 1,058 square-foot patio. The floor plan shows a large food service counter surrounded by the dining area, seating 118, a waiting area at the front entry, and an outdoor patio, seating 40.

<u>Parking</u>: The Planned Development ordinance approved for this center allows most uses to be parked at a ratio of 1 space per 250 square feet and restaurant uses to be parked at 1 space per 100 square feet. The development plans for this center show a total of 556 provided parking spaces, with 150 spaces provided specifically for Building B. The proposed 4,258-square foot restaurant space would require 43 parking spaces.

#### RECOMMENDATION: APPROVAL

Sunny Street Café is a fast-growing casual chain offering an all-day breakfast and lunch menu in a warm atmosphere. This area of the Town is experiencing continued redevelopment and population growth, with Vitruvian Park right around the corner, most recently approved Vitruvian West Phase 2 and 3 residential developments, and much more planned in the future. Staff believes that a family-oriented, neighborhood gathering place would be a welcomed addition in this part of Town.

Since the applicant is not requesting the ability to serve alcohol, the Town's standard condition regarding references to alcohol in exterior signage is not necessary. Staff recommends approval of the request, subject to no conditions.



## PROPERTY OWNER:

DCO REALTY, INC. C/O UDR, INC. 1745 SHEA CENTER DRIVE SUITE 200 HIGHLANDS RANCH, CO 80129 CONTACT: MILTON A. SCOTT PHONE: 720.348.7705

## TENANT:

SUNNY STREET CAFE 274 MARCONI BLVD. SUITE 260 COLUMBUS, OH 43215 CONTACT: SCOTT MOFFITT PHONE: 614.396.5030 EXT. 105

## ARCHITECT:

LANDRY ARCHITECTS 1202 RICHARDSON DR. SUITE 106 RICHARDSON, TX 75080 CONTACT: GREG LANDRY PHONE: 214.631.6941 EXT. 202

PARK	PARKING ANALYSIS							
PARKING	PARKING ANALYSIS FOR DEVELOPMENT							
			1	PARKIN	G REQ'E	).		
LOT/PAD	OCC.	BLDG. SF	RET	AIL	RESTA	RAUNT	TOTAL	TOTAL
			I PER	250	I PER	100	REQUIRED	PROVIDED
I	А	60,000	100%	240			240	271
2	В	17,500	50%	35	50%	88	123	150
3	GAS	1,500	100%	6			6	24
4	REST.	4,150			100%	42	42	63
5	REST.	4,000			100%	40	40	48
TOTAL							451	556

PARKING	G ANALYSI	S FOR TEN	IANT IN	BUILDI	NG 'B' C	N LOT	2	
				PARKIN	G REQ'E	).		
	OCC.	AREA (SF)	RET	AIL	RESTA	RAUNT	TOTAL	TOTAL
			I PER	250	I PER	2 100	REQUIRED	PROVIDE
SUITE 'H'	В	3,200			100%	32	32	88
PATIO	В	1,058			100%	11	11	00
TOTAL							43	88

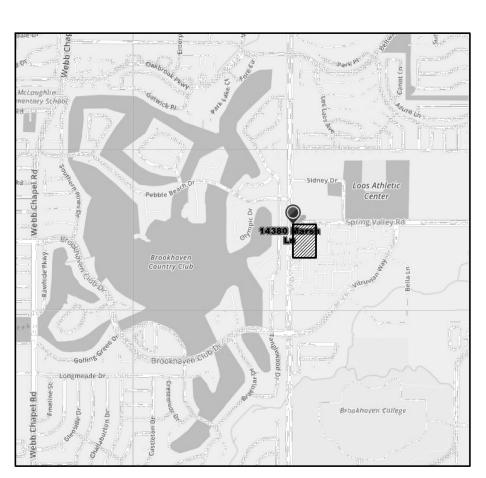
ZONING INFORMATION				
EXISTING ZONING	ORD. NO. 007-034, 016-017 \$ 016-018			
PROPOSED ZONING	SUP - LOT 2, SUITE H			
EXISTING USE	RETAIL / COMMERCIAL			
PROPOSED USE	RETAIL / COMMERCIAL			

## TOWN OF ADDISON SITE PLAN NOTES:

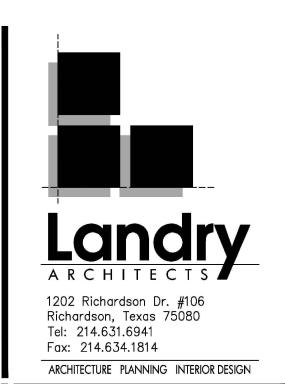
- ANY REVISION TO THIS PLAN WILL REQUIRE TOWN APPROVAL AND WILL REQUIRE REVISIONS TO ANY CORRESPONDING PLANS
- AND AVOID CONFLICTS BETWEEN PLANS. OPEN STORAGE, WHERE PERMITTED, SHALL BE SCREENED IN
- ACCORDANCE WITH ZONING ORDINANCE. BUILDINGS WITH AN AGGREGATE SUM OF 5,000 SQUARE FEET
- OR GREATER ON A LOT SHALL HAVE AUTOMATIC FIRE SPRINKLERS INSTALLED THROUGHOUT ALL STRUCTURES. ALTERNATIVE FIRE PROTECTION MEASURES MAY BE APPROVED
- BY THE FIRE DEPARTMENT.

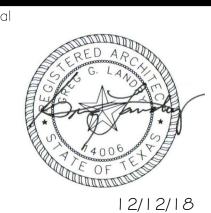
  4. ALL SIGNAGE IS SUBJECT TO TOWN APPROVAL. 5. ALL FENCES AND RETAINING WALLS SHALL BE SHOWN ON THE SITE PLAN AND ARE SUBJECT TO BUILDING INSPECTION DIVISION APPROVAL.

THE PROPERTY OWNER INTENDS TO DEVELOP A GAS STATION ON PAD 3; HOWEVER, THAT DEVELOPMENT PROJECT IS NOT A PART OF THIS REQUEST.







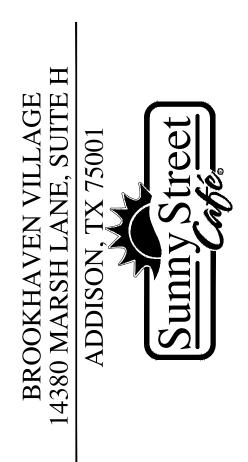


■ Copyright Information This drawing is an instrument of service and the property of Landry Architects and shall remain it's property. The use of this drawing shall be restricted to the original site for which it is prepared and publication thereof is expressly limited to such use.

	ACTION	<u>\</u>	
APPRO	VED	DENIED	
STAFF _	Date	Initials	
COUNCIL _	Date	Initials	
See the Staff Approval Letter of Council Result Memo for any conditions associated with the approval of the project.			

■ Town Project Number: 1789-SUP

Revisions:



Drawing Title:

DEVELOPMENT SITE PLAN

12/12/18

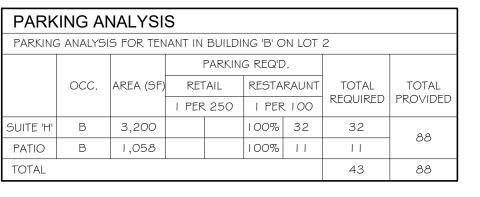
Project No. G18-015

Sheet No.

SP1.0

DEVELOPMENT SITE PLAN

SCALE: NONE



### TOWN OF ADDISON SITE PLAN NOTES:

DIVISION APPROVAL.

I. ANY REVISION TO THIS PLAN WILL REQUIRE TOWN APPROVAL
AND WILL REQUIRE REVISIONS TO ANY CORRESPONDING PLANS
AND AVOID CONFLICTS BETWEEN PLANS.

. OPEN STORAGE, WHERE PERMITTED, SHALL BE SCREENED IN

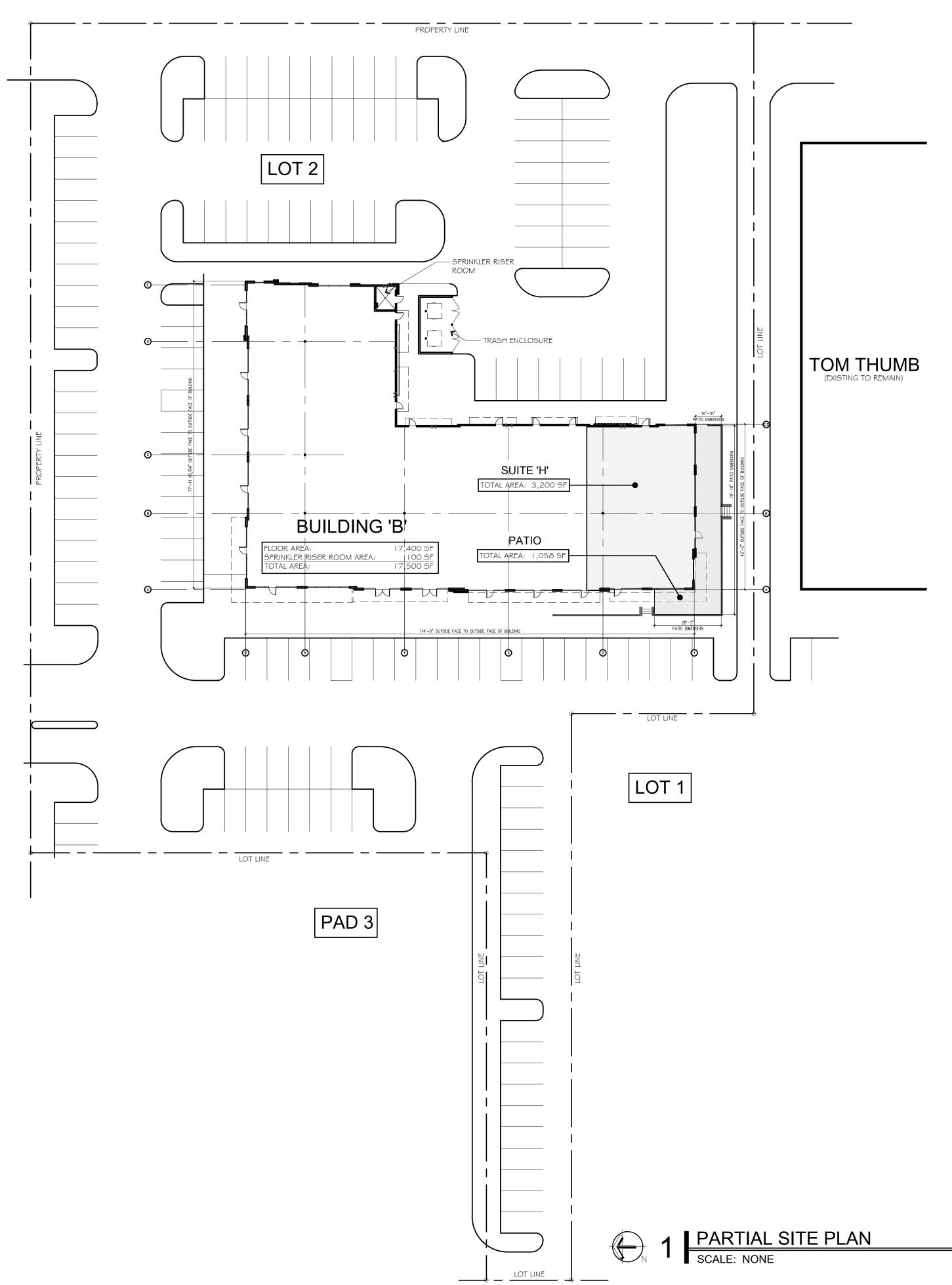
- ACCORDANCE WITH ZONING ORDINANCE.

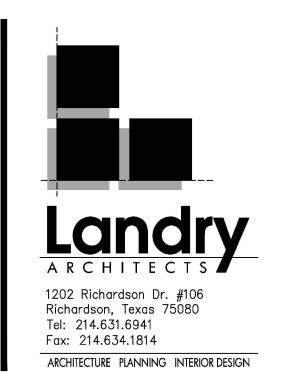
  3. BUILDINGS WITH AN AGGREGATE SUM OF 5,000 SQUARE FEET OR GREATER ON A LOT SHALL HAVE AUTOMATIC FIRE SPRINKLERS INSTALLED THROUGHOUT ALL STRUCTURES.

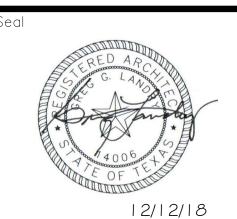
  ALTERNATIVE FIRE PROTECTION MEASURES MAY BE APPROVED
- BY THE FIRE DEPARTMENT.

  4. ALL SIGNAGE IS SUBJECT TO TOWN APPROVAL.

  5. ALL FENCES AND RETAINING WALLS SHALL BE SHOWN ON THE SITE PLAN AND ARE SUBJECT TO BUILDING INSPECTION







Copyright Information

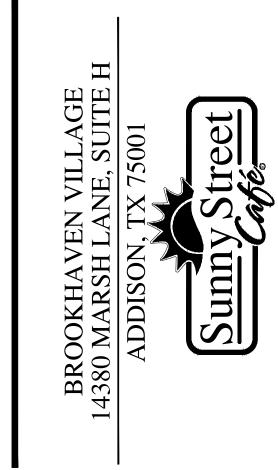
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	<u>ACTIO</u>	<u>N</u>	
APPR	ROVED	DENIED	
STAFF	Date		
COUNCIL	Date		
See the Staff Approval Letter of Council Result Memo for any conditions associated with the approval of the project.			

Town Project Number: 1789-SUP

Revisions:

Project Title



Drawing Title:

PARTIAL SITE PLAN

nate: 12/12/18

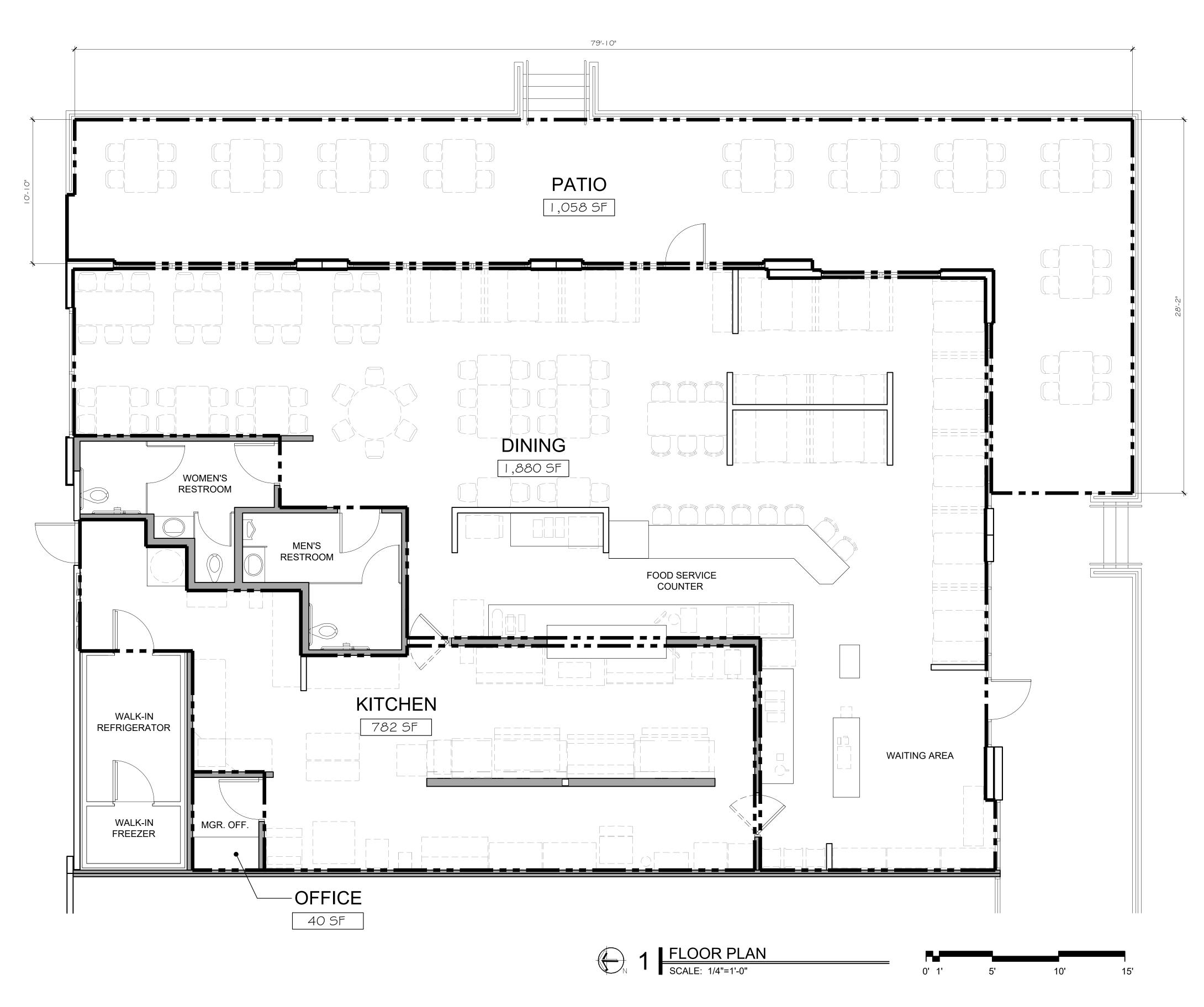
Project No. **G18-015** 

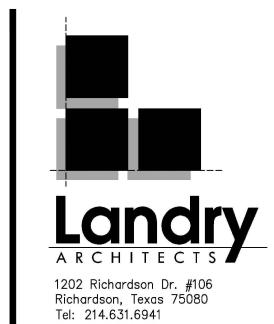
Sheet No.

SP2.0

AREA ANALYSIS						
	OCC. LOAD FACTOR	AREA (SF)	OCCUPANT LOAD			
DINING	15 NET	1,880	125			
PATIO	15 NET	1,058	70			
KITCHEN	200 GROSS	782	4			
OFFICE	100 GROSS	40	1			
TOTAL			200			

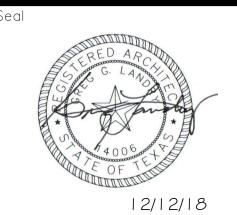
SEAT	SEATING ANALYSIS					
	OCC. LOAD FACTOR	AREA (SF)	TOTAL SEATING ALLOWED	TOTAL SEATING PROVIDED		
DINING	15 NET	1,880	125	118		
PATIO	15 NET	1,058	70	40		
TOTAL			195	158		





Fax: 214.634.1814

ARCHITECTURE PLANNING INTERIOR DESIGN



Copyright Information

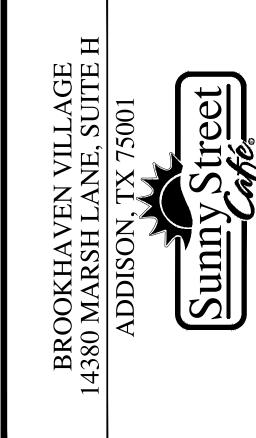
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	ACTION	<u>1</u>	
APPR	OVED	DEN	IED
STAFF	Date		Initials
COUNCIL	Date		Initials
	Approval Letter of Cou associated with the ap		

Town Project Number 1789-SUP

Revisions:

Project Tit



Drawing Title:

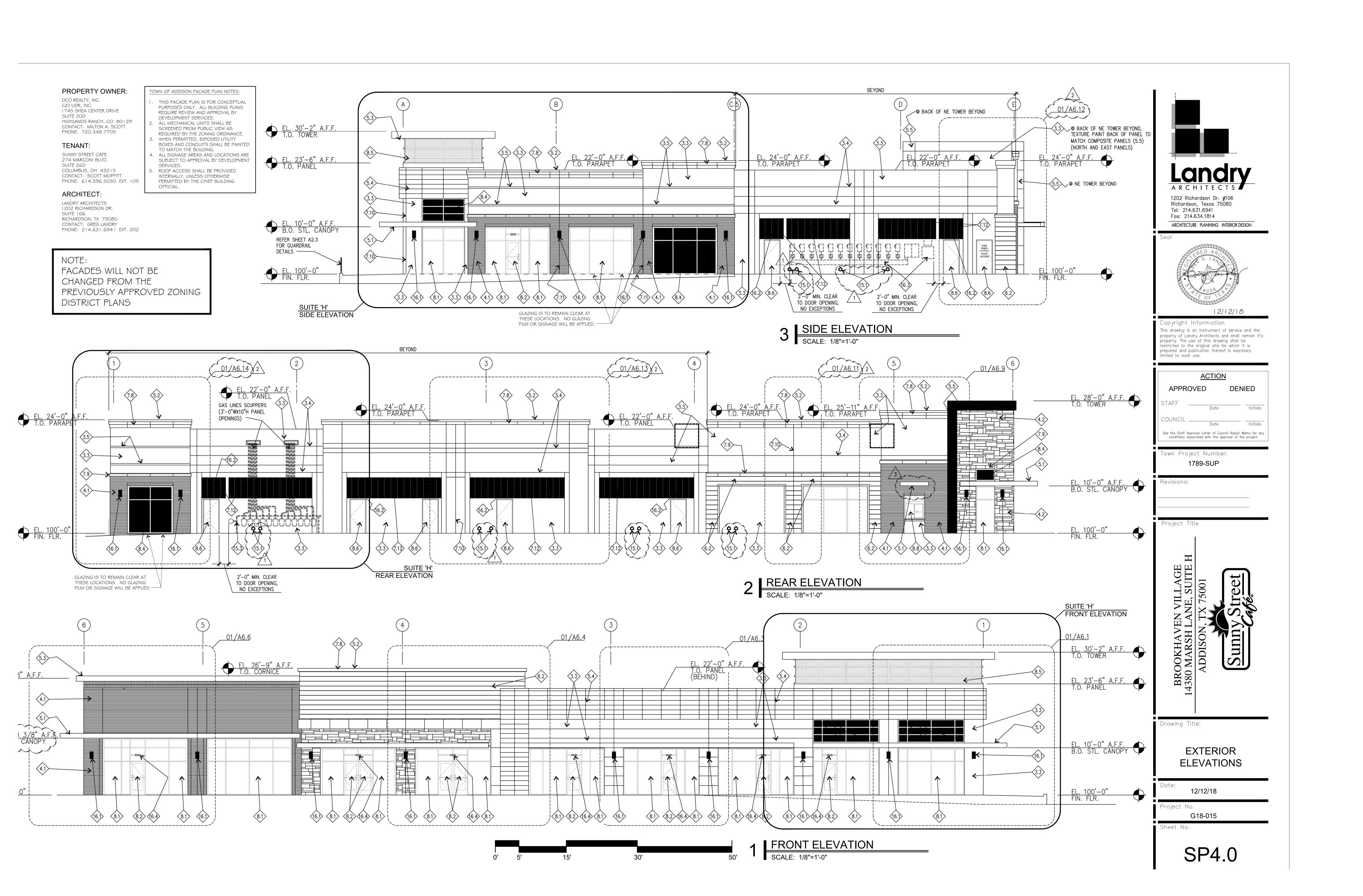
FLOOR PLAN

Date: **12/12/18** 

Project No. **G18-015** 

Sheet No.

SP3.0



## **Planning & Zoning Commission**

**Meeting Date:** 01/15/2019

### **Agenda Caption:**

**PUBLIC HEARING** <u>Case 1790-Z/Town of Addison</u>. Public hearing, discuss, and take action on a recommendation to amend the Comprehensive Land Use Plan in order to adopt the findings of the Addison Circle Special Area Study.

### **Attachments**

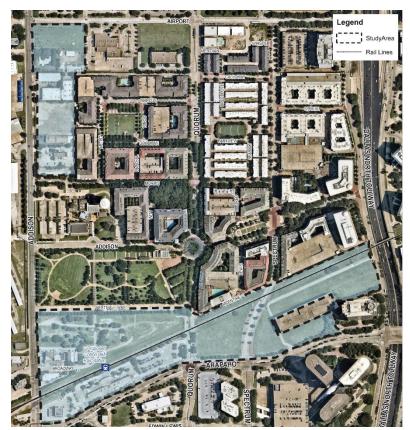
Addison Circle - Draft Comprehensive Plan Amendment Addison Circle Special Area Study Findings



## Addison Circle Expansion, (Sector 5) DRAFT COMPREHENSIVE PLAN AMENDMENT

In 2017, the City Council approved a contract with Kimley-Horn and Associates, Inc. to facilitate a special study process that would propose a future for two groups of properties in and around Addison Circle. The study process included two community meetings, four meetings with an advisory committee of Town residents and business/property owners in order to receive a variety of public input. A summary of the study's findings was presented to the City Council in August and November of 2018. At that time, staff was directed to bring the study findings back as part of a Comprehensive Plan amendment for formal consideration.

## **Area of Study:**



at the time of the study, included 29 parcels.

The limits of the study area are shown in Figure 1.

The study looked at two groups of properties. Area referenced One. here as Addison Circle West. located at the northwest edge Addison Circle. bounded to the north by Airport Parkway and to the Addison west bν Road. Addison Circle West consists of approximately 8 acres, and, at the time of study, included 9 parcels.

Area Two, referenced here as Addison Central, is located along the Cotton Belt Rail Line and is bounded to the south by Arapaho Road, to the west by Addison Road, and to the east by Dallas Parkway. Addison Central consists approximately 29 acres, and,

The following goals, guiding principles and district strategic direction are intended to guide future policy and land use decisions regarding the study area.

INFRASTRUCTURE & DEVELOPMENT SERVICES

### **Vision Statement:**

The Vision Statement describes the area's future desired by the Addison community. It is an aspirational statement. It is not intended to describe the current situation; instead, it is designed to create an inspiring image of the future that participants seek to achieve. The Vision Statement for the Addison Circle Special Area Study is:

These special study sites contribute to Addison's future by making Addison a major destination on the Cotton Belt, enhancing Addison Circle's reputation as a desirable place to live, work and play, and strengthening the Town's tax base.

## **Guiding Principles:**

Guiding Principles provide overall guidance for future development of the area. They explain the most important general principles that should be followed to achieve the Vision. These Guiding Principles shape the more detailed concepts and recommendations on matters of policy, design, land use, infrastructure, development, and other topics of importance to the community. The guiding principles for the Addison Circle Special Area Study are as follows:

- 1. **Desired Character.** The places to be created by development in Addison Circle West and Addison Central should continue the look and feel that exist in Addison Circle today. including similarly scaled development, mix of uses, high quality of design and attractive open spaces and sidewalks.
- 2. Relationship to Addison Circle. New development, along with its roads, paths, public spaces and other infrastructure, should connect seamlessly to the existing Addison Circle neighborhood.
- Relationship to Addison Airport. The Addison Airport is a vital economic asset for the Town of Addison. New development should generally be consistent with the restrictions resulting from the airport's safety and noise contours. Future uses should support the success of aviation and aviation-related activities at the Airport. Development uses and intensities near the Airport must be compatible with Airport operations.
- 4. Relationship to the Addison Cotton Belt Station. The future land uses, development pattern and intensity in the Addison Central area should create a successful Transit-Oriented Development (TOD) area. A successful TOD area includes market-supported uses that benefit from a location near transit, property values that increase tax revenues to the Town and activities that generate strong levels of ridership for the DART system.
- 5. **Economic Development.** Development in the Special Study Area should diversify Addison's residential and non-residential products and its employment base. Development should generate sufficient tax revenues to contribute resources to the Town's General Fund.
- 6. **Tourism.** Addison Circle has become known for its entertainment events, and the Town should continue to support events within existing public areas and as part of future development that make both Addison Circle and the Town of Addison a regional entertainment destination for locals and visitors.

- 7. Open Space Design. Public and private open spaces within the Special Study Area should continue the Town of Addison's tradition of designing unique parks, plazas and open spaces that create destinations for individuals, small groups and large events or festivals.
- 8. **Public Art.** As in Addison Circle, public art should be incorporated in the Special Study Area's development to create distinctive landmarks, gateways and destinations. Special public art installations at the Cotton Belt Station should convey the character of the Town of Addison to rail system users.
- 9. Gateways and Connectivity. Development at the Cotton Belt Station should create an inviting gateway to this Special Study Area, Addison Circle, Belt Line Road and the larger Addison community. This gateway should connect to these destinations in ways that are appealing and understandable to people who are walking, biking, driving or using other transportation modes.
- 10. Mobility for People. Addison Central and Addison Circle West are intended to be places that focus on people before cars. Mobility plans for the area should emphasize walking and biking. Trolleys, shared use vehicles and other travel modes should be readily available and should reduce the need for automobile travel between locations in the Special Study Area. These networks should support the use of DART by area residents and visitors for travel to destinations outside this area.
- 11. **Automobile Use.** The roadway network should facilitate trips by auto into and out of the Special Study Area. Within the Special Study Area, other transportation modes should take priority. Sufficient parking for vehicles should be included, but it should be located and designed so it does not dominate the character of the area.
- 12. **Environment & Sustainability.** The design of public and private developments and infrastructure in the Special Study Area should reduce the use of energy, water and other non-renewable resources. It should increase the long-term sustainability of these developments and of the Addison community.
- 13. Town Involvement & Investment. The Town of Addison should continue its involvement in the design and development of the Special Study Area to ensure that future development creates the greatest benefit for the Addison community. The Town's past and future investments in the Special Study Area should generate tax revenues and create places that achieve the Town's vision for this area.

## **District Strategic Direction:**

### **Addison Circle West**

The Strategic Direction for Addison Circle West focuses on a simple but important primary concept: extend the character of the Addison Circle neighborhood to Addison Road. This strategic direction includes four additional concepts that add detail to this direction:

Residential uses along Addison Road should be of a more urban scale and design (compared to the townhomes in Addison Circle itself) because of the traffic along Addison Road, noise from the road and the Airport, and proximity to the Airport.

- The high-quality design and amenities of Addison Circle's existing residences should be included in these new residential developments as well.
- Immediately adjacent to the Addison Conference Centre, new uses that support tourism, conferences and events are an appropriate extension of Addison Circle's character and activities.
- At the intersection of Addison Road and Airport Parkway, some neighborhoodserving non-residential uses may be appropriate, continuing Addison Circle's mixed-use character. The buildings at this intersection should be designed to be flexible so that the ground floor is 'retail ready' – that is, it should be able to accommodate retail uses when those are supported by the market in the area.

### Addison Central:

The Strategic Direction for Addison Central maximizes the benefits of the new DART Cotton Belt Station to Addison and creates a destination with opportunities for appropriate and successful new development on some of the last remaining undeveloped land in Addison. This strategic direction includes seven additional concepts that add detail to this direction:

- The uses and activities at the Cotton Belt Station must make this a distinctive and appealing regional destination.
- Between the Cotton Belt Station and Addison Circle Park, new development should be designed so that these two appealing amenities contribute to residential or business locations unlike anything else in the region.
- The parks and plazas of Addison Circle should extend into the Central area as interconnected 'fingers of green'.
- Development intensity in these areas should respect the Airport noise and safety constraints while delivering the economic and fiscal returns needed for the Town's long term fiscal health.
- Multi-story development is appropriate east of Quorum, but the Town should provide market flexibility for property owners by considering either residential or non-residential uses in these areas.
- Development along the Dallas North Tollway should continue the existing pattern of high-rise office development.
- In residential developments, ownership units are preferred over rental units.
- Underground parking, is preferred where feasible between the rail station and Addison Circle Park, to maximize the pedestrian experience.

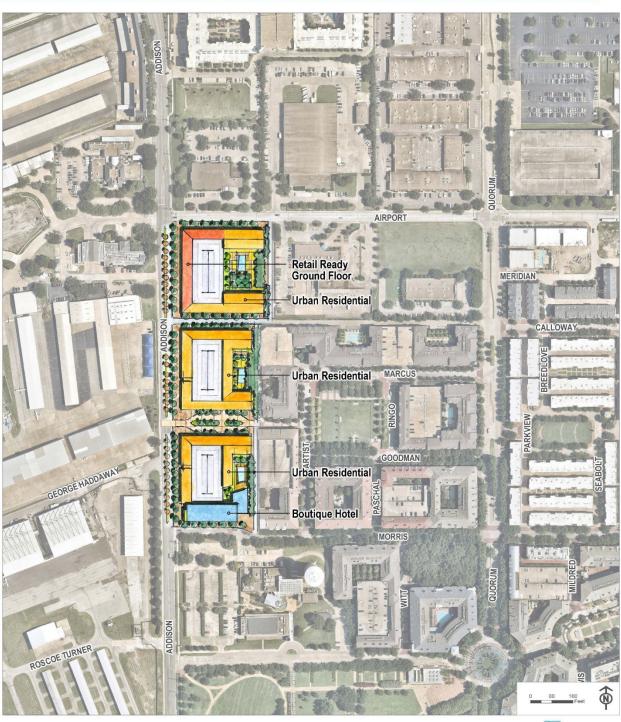
## **Aspirational Concepts:**

As part of the study process, Kimley-Horn created conceptual development plans showing how the study areas could develop based on the vision, guiding principles and strategic direction. These concepts are aspirational in nature and are included here only as possible examples. They do, however, show the Town and potential developers examples of how issues raised during the study process could be successfully addressed in a development proposal. The Town should work with property owners and potential developers to determine exactly how any redevelopment project would be designed.

# **ADDISON CIRCLE WEST**

ADDISON

Addison Circle Special Area Study



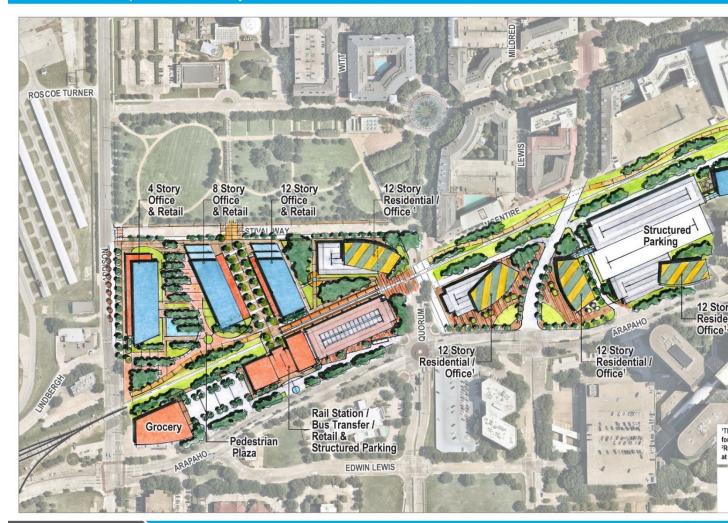


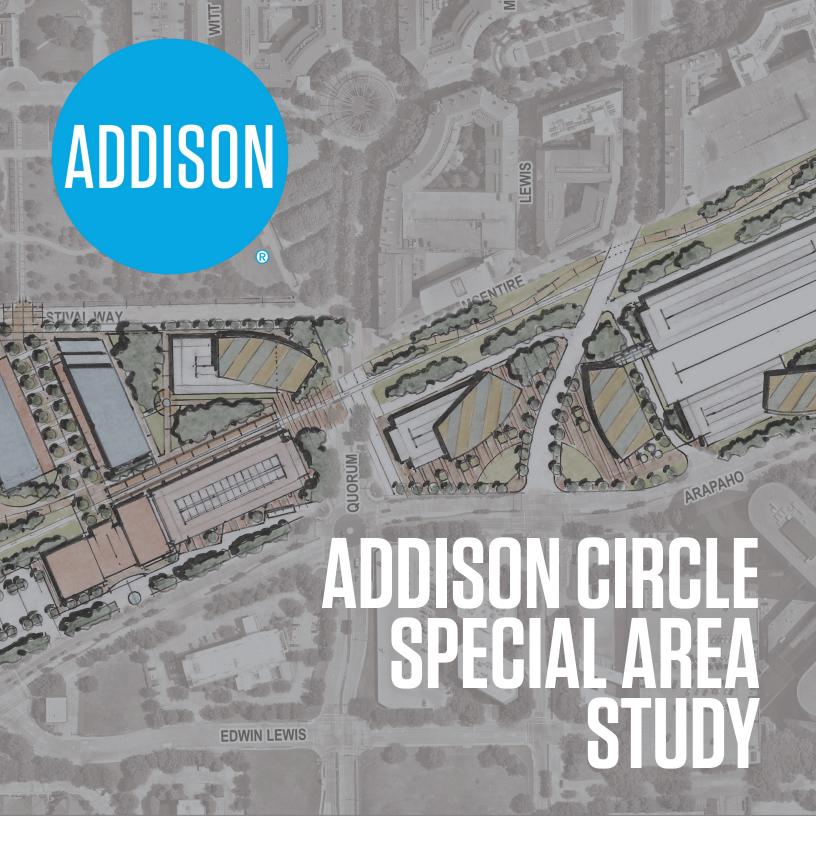




# **ADDISON CENTRAL / COMMONS**

Addison Circle Special Area Study





DECEMBER 17, 2018







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## **EXECUTIVE SUMMARY**

## What is the Addison Circle Special Area Study?

A number of focus areas were identified through analysis as part of Addison's 2013 Comprehensive Plan which warranted more in depth analysis and visioning. This included an area of undeveloped and underdeveloped properties near Addison Circle and the future Cotton Belt rail station. This special area study is a document that establishes a desired vision or goal for these areas. It responds to unique challenges and opportunities that exist in the study area, and allows for a greater level of focus than is possible at the Town-wide level. The resulting plan serves to guide Town programs, regulations, and other implementation strategies that will allow the community's goals and vision to come to fruition.

## **Planning Process**

The study began in December 2017 with a project kickoff and tour with Town staff. The planning team completed an up-front phase of data collection, existing conditions analysis, and interviews with key stakeholders to provide a background of the existing opportunities and issues related to the study area. Input from local residents, property owners, and other stakeholders was criticial throughout the process, and the study utilized a Special Project Committee appointed by City Council to provide direction, guidance, and feedback during the area plan development process. This committee was tasked with reviewing and commenting on materials developed during the planning process to assist in aligning them with the community's desired vision. Additionally, two community workshops offered all local residents and interested attendees the opportunity to weigh in on the direction of the study.

## **Preferred Development Plan Summary**

The Addison Circle Special Area Study addresses two individual study areas: **Addison Central**, located along the future Cotton Belt Rail line, north of Arapaho Road, and **Addison Circle West**, located along the western edge of the existing developed Addison Circle district, east of Addison Road and south of Airport Parkway. The following Vision Statement summarizes the preferred direction for the both of these study area sites:

These special study sites contribute to Addison's future by making Addison a major destination on the Cotton Belt, enhancing Addison Circle's reputation as a desirable place to live, work and play, and strengthening the Town's tax base.

This study and preferred development plan for each study area addresses strategic direction, development form, uses and character, economic impacts, open space, and circulation. The preferred development plan for each area is a guide for future development and describes the preferred mix of uses and development character. The following table summarizes the anticipated type and quantity of the land uses as an outcome of each area's preferred development direction. This development plan summary is for planning purposes and does not indicate fixed development requirements.

		Addison Circle West	
Land Use Charac	cter	Distinctive and appealing regional destination that activates the area around the future Cotton Belt Station     Multi-story office, retail, and urban residential, with park and plaza space	<ul> <li>Extend the Addison Circle neighborhood character to Addison Road</li> <li>Urban residential, retail-ready space, and boutique hotel</li> </ul>
Residential	Townhomes/ Condominiums	134	50
(units)	Apartments	224	330
	Retail (sq ft)	92,700	15,300
Nonresidential	Office (sq ft)	700,400	-
	Hotel (rooms)	-	208

## **District Strategic Direction Summary**

#### **Addison Central**

- Maximize the benefits of the new DART Cotton Belt Station to Addison and create a destination with opportunities for appropriate and successful new development on some of the last remaining undeveloped land in Addison.
- The uses and activities at the Cotton Belt Station must make this a distinctive and appealing regional destination.
- Between the Cotton Belt Station and Addison Circle Park, new development should be designed so that these two appealing amenities contribute to residential or business locations unlike anything else in the region.
- The parks and plazas of Addison Circle should extend into the Central area as interconnected 'fingers of green'.
- Development intensity in these areas should respect the Airport noise and safety constraints while delivering the economic and fiscal returns needed for the Town's long term fiscal health.

- Multi-story development is appropriate east of Quorum, but the Town should provide market flexibility for property owners by considering either residential or non-residential uses in these areas.
- Development along the Dallas North Tollway should continue the existing pattern of high-rise office development.
- In residential developments, ownership units are preferred over rental units.
- Underground parking, is preferred where feasible between the rail station and Addison Circle Park, to maximize the pedestrian experience.
- Promote Addison as a place for innovation.
- Build upon the success of existing community events and district's reputation as a social gathering place.

### **Addison Circle West**

- Extend the character of the Addison Circle neighborhood to Addison Road.
- Residential uses along Addison Road should be of a more urban scale and design (compared to the townhomes in Addison Circle itself) because of the traffic along Addison Road, noise from the road and the Airport, and proximity to the Airport.
- The high-quality design and amenities of Addison Circle's existing residences should be included in these new residential developments as well.
- Immediately adjacent to the Addison Conference Centre, new uses that support tourism, conferences and events are an appropriate extension of Addison Circle's character and activities.
- At the intersection of Addison Road and Airport Parkway, some neighborhood-serving non-residential uses may be appropriate, continuing Addison Circle's mixed-use character. The buildings at this intersection should be designed to be flexible so that the ground floor is 'retail ready' that is, it should be able to accommodate retail uses when those are supported by the market in the area.

# **CHAPTER 1: INTRODUCTION**

## Study Background

The 2013 Town of Addison Comprehensive Plan identified several key areas that warranted further analysis as part of its review of the land use and existing conditions for redevelopment in the Town. The Addison Circle Special Area Study was commissioned in late 2017 in fulfillment of this directive, examining two key, developable groups of parcels around the Addison Circle district: 29 acres north of Arapaho Road, south of Festival Way and McEntire Place, east of Addison Road, and west of the North Dallas Tollway; and 8.2 acres north of Morris Avenue and south of Airport Parkway, bordering Addison Road to the east. In total, the study areas encompass 37 parcels with a mix of 17 different public and private property owners. The future Cotton Belt commuter rail alignment will run through, and include a station in, the Addison Circle area. This was a major consideration in the drafting of this study. Other considerations included meeting the needs of the existing and growing resident community near Addison Circle, increasing opportunities for homeownership, and capitalizing on the Town's unique assets, such as its airport, transit center, Conference and Theatre Centre, restaurants, and the hub of business activity along the Dallas North Tollway.

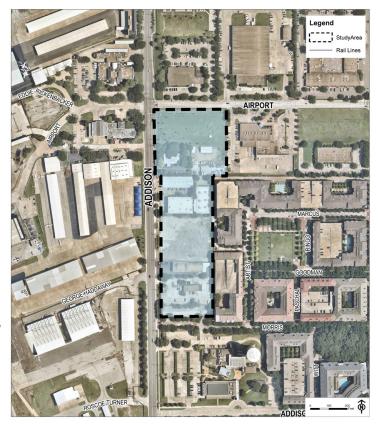
## **Study Area Description**

The Town of Addison is located in northern Dallas County, about twelve miles north of Downtown Dallas. The two study areas are located in the greater Addison Circle area, a mixed-use area with a large urban residential component that stands in contrast to other traditional single-family neighborhoods, office, and retail districts that exist in other parts of town.

#### **Addison Circle West**

The first study area includes 9 parcels, with 6 different property owners, to the east of Addison Road, north of Morris Avenue, and south of Airport Parkway. Public and committee input was gathered on a potential name or brand for this study area site, and for the purpose of this report is referred to as **Addison Circle West**. This area is illustrated in the map to the right.

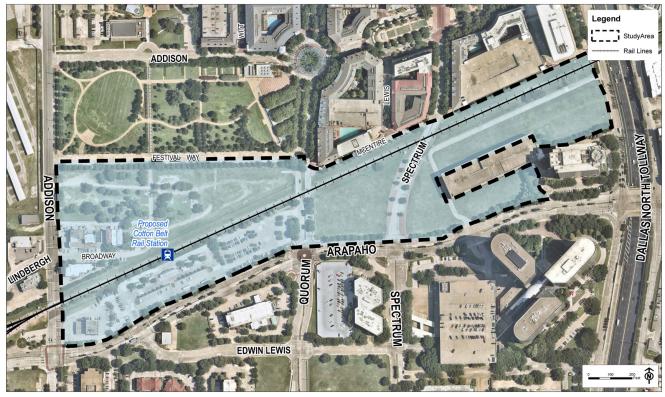
Addison Circle West is composed of a series of underutilized commercial spaces and vacant lots that border the western edge of Addison Circle's urban residential development and Addison Airport to its west. This portion of the study area lacks connectivity to the rest of Addison Circle, and therefore attracts less pedestrian traffic than areas nearer to the Circle. Still, as the Town of Addison looks to redevelop vacant and underutilized space, this area has emerged as an opportune location to capitalize on the economic potential of the area with increased commercial or residential activity.



Addison Circle West Study Area

### **Addison Central**

The second study area consists of 29 parcels, with 12 different property owners, along the future Dallas Area Rapid Transit (DART) Cotton Belt rail alignment between Dallas Parkway and Addison Road. Approximately 71% of the property within this study area is publicly owned, either by the Town of Addison or DART. Public and committee input was gathered on a potential name or brand for this study area site, and for the purpose of this report is referred to as **Addison Central**. This area is adjacent to, but does not include, the Millennium Tower development on the corner of Arapaho Road and Dallas Parkway. The following map provides an illustration of the area:



Addison Central Study Area

Addison Central is bisected by the existing DART rail line, just north of two of the Town's major east-west corridors: Beltline Road and Arapaho Road. Quorum Drive serves as a central north-south corridor through Addison Circle for both vehicles and pedestrians, and is a major consideration factor in this area. The greater potential for increased transit ridership and pedestrian traffic in this area provides significant opportunities for economic development, such as the recruitment of unique retailers, restaurants, small entertainment venues, and office tenants, as well as satisfying increased demand for transit-adjacent residential options. The Cotton Belt rail alignment, and the future rail station located at the existing DART Addison Transit Center, will provide many opportunities for commercial development and redevelopment in this area.

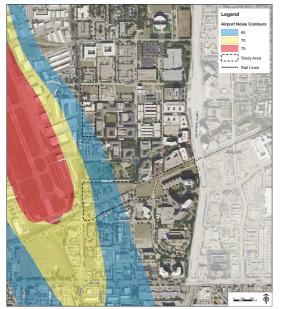
## **Opportunities and Constraints Overview**

Many development opportunities exist within the study areas, bounded by the realities of physical and economic constraints. The following sections discuss both of these topics, with supplemental material available in Appendix I of this report.

### **Physical**

Several development opportunities exist in these study areas, primarily with the land nearest to the rail corridor that the DART Cotton Belt service will eventually utilize. The future Cotton Belt alignment was one of the defining physical opportunities in the Addison Central site. In addition to this, parcel ownership in both study areas—but particularly Addison Central— lends itself to visionary transit-oriented development opportunities, due to publicly owned land that has been reserved for future development to capitalize on rail transit service. The two public entities that own land in these study areas are the Town of Addison and DART, the latter of which owns and operates the Addison Transit Center.

Physical constraints have also been considered that guide the allowed heights and uses in parts of each study area. Noise contours from nearby Addison Airport and the existing airport activity that accompany it were taken into consideration for the southern and western parts of Addison Circle West and Addison Central, respectively. Areas within the restrictive noise contours should be reserved for non-residential uses, as the noise produced by air traffic is considered a nuisance to residents, or appropriate noise mitigation design techniques should be utilized during construction to reduce the adverse impacts of aircraft noise. Similarly, height restrictions for approaching air traffic requires transitional building heights for development nearest to Addison Road. Existing community assets near the study areas were also considered, including the parks and civic uses. These spaces provide significant opportunities to create unique connections to future development, but land use and site layout recommendations should be sensitive to the community's desire to maintain views, character, and walkability.





Addison Circle Area Physical Opportunities and Constraints (Airport Noise Contours, Parks, and Public Features)

#### Market

An analysis of current and future market trends for various land uses was completed to provide both a baseline for the planning process and a roadmap for identifying future opportunities. The purpose of the market context analysis was to:

- Assess current and future market conditions in the DFW Metroplex in general, and the trade surrounding the Study Area, in particular;
- Evaluate the Study Area's current and future attractiveness for various land use types within the DFW Metroplex;
- Ensure planning and investment decisions for the Town are grounded in market and economic reality; and
- Provide an independent, third-party story to tell potential developer and investor audiences.

The market analysis summarized herein focused on identifying market opportunities within project trade areas representative of various land uses. A trade area is the area from which a project(s) or area will draw the majority of its residents (housing), patrons (retail) and employees (office)—the area that will likely be a source of competition and demand. The boundaries of the trade area are often irregular as they are influenced by the following conditions:

- Physical Barriers
- Location of Possible Competition
- Proximity to Population and/or Employment Concentrations
- Zoning
- Market Factors
- Drive Times, Spending and Commuting Patterns

The trade area estimated for the Study Area was based on a 10- to 15-minute drive from Addison Circle. The demographics and psychographics (i.e., lifestyle attributes) of residents and employees of this Trade Area are characterized by the following:

- High percentage of nonfamily, one- and two-person and renter households
- High median household incomes, especially considering the smaller household size
- Younger, highly educated age cohorts
- Moderate, but growing level of ethnic diversity
- Psychographics dominated by young, well-educated, mobile residents and employees who are entering their wealth-building years

These characteristics represent a sizable "pool" of potential urban housing residents, with nearly one half in ESRI's Principal Urban Center and Urban Periphery Urbanization Groups. A more typical suburban community would have closer to 25% of households in these two groups. These households would support <u>both</u> higher-density rental and ownership housing products at market price points and above.

In addition to these younger age cohorts, the trade area contains a higher than average population aged 65 and over – potential empty nesters looking to downsize from larger single-family homes. This demographic segment is providing additional market support for lower maintenance, higher density urban housing products, both rental and ownership.

Based on anticipated Trade Area household growth over the next 10 years, there will be significant support for new residential units, particularly those which are alternative products to single family detached homes. These higher-

density products include both ownership and rental housing. Townhomes, rowhouses, paired homes (duplexes), and condominiums are examples of ownership products, while rental products can include apartments, flats or lofts. Live-work units are a unique blend of housing and employment and are often accommodated in a townhouse-like building. Residential use flexibility can also be provided to offer senior living options, while also maintaining the urban building form appropriate in a transit-oriented area. Urban senior living developments are a growing residential trend, as more seniors are looking to live in mixed-use communities with access to a variety of amenities and services, and integrated with residents of all ages.

The retail market in Addison and the surrounding Trade Area is more challenging. While the retail submarket within which Addison competes (Near North Dallas) continues to show low overall vacancy rates (5%), there is still surplus space in some categories, particularly the foodservice and drinking places sector. There are existing gaps in spending for some retail categories (grocery, health and personal care, and sporting goods, books and hobbies) and steady future household and employment growth and Addison's sizable daytime population should generate opportunities for new retail/service space. The Cotton Belt gives the Study Area the opportunity to "create" a retail and entertainment market opportunity, rather than "react" to the existing market. It provides the Study Area with regional access and a level of potential tourist/visitor traffic that couldn't otherwise be generated. This site has the potential to differentiate itself from current retail development in the area and attract unique, destination-oriented retailers and services – and in addition to retail, entertainment-oriented uses and major office tenants – that would attract not only those within the local area, but also draw from a more regional level trade area.

While office vacancy rates in the Addison trade area and the surrounding DFW Metroplex hover around 20%, there is still a robust level of new construction (5.5 million square feet currently under construction). Addison's employment base, and a majority of the Trade Area's, is dominated by service industries such as finance, insurance, real estate and professional and business support. Educational and healthcare services also represent a significant share of Trade Area employment. Over the next 10 years, these industries are anticipated to be among the fastest growing in Dallas County, generating demand for new office space in the DNT Corridor.

In summary, the Addison Circle Study Area provides a unique infill development opportunity supported by attractive demographics, strong job growth, and a potential regional tourist/visitor market. As an infill opportunity, it will require both a unique draw to differentiate it from an established market and a higher level of development density to offset higher land and site development costs.

More detailed estimates of market supply and demand are provided in Appendix IV.

## **Planning Process and Community Input Overview**

From the inception of this study, a major focus was providing sufficient opportunities for public input from those who were interested in providing their thoughts, comments, and feedback to the planning team and Town staff.

### Stakeholder Interviews

In February of 2018, at the beginning of the study process, the planning team conducted a series of stakeholder interviews with a variety of homeowner's association representatives, property owners and members of the local business community. These interviews were designed to understand the stakeholders' objectives and expectations in terms of future use of the property. Questions covered a range of topics including investment interests, preferred future uses and activities, ways to take advantage of the future rail station, and improving connections between the existing Addison Circle area and future development.

### **Special Project Committee Meetings**

The Special Project Committee was appointed by the Addison City Council. It served as the main, community-based

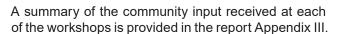
advisory group during the planning process. Four meetings were held in the winter, spring, and summer of 2018 to gain insight into the visions of stakeholders for the area, discuss information and gather feedback on the plan's direction as the plan unfolded. These meetings offered the committee opportunities to discuss their ideas and concerns about future development of the study area, weigh in on existing site conditions, development opportunities, proposed site development alternatives, and the final preferred development scenario for each study area site.

### **Community Workshops**

Two community workshops, one held in March and another in May of 2018, encouraged residents, property owners, area employees, residents, and other interested individuals to get involved in the planning process.

At the first workshop, the consultant team shared background on the study, the results of research on existing conditions and key findings for each site, and potential development concepts. Community members and

stakeholders were able to review materials at stations organized by topic and provide written input. Based on public input from the first workshop and direction from the Special Project Committee, two development plan alternatives were developed for each site. The second workshop presented attendees with these alternatives, as well as a draft vision and set of guiding principles for the study area. Individual stations presented additional analysis information including implications related to adjacent land uses, parks and environmental character, mobility (trip generation and walkability), and market-related factors. workshops included the opportunity for participants to review information at topical stations and provide feedback and further ideas on these topics. Electronic polling was also used in both workshops to gain a sense of the perspectives of the participant group as a whole. Both events exhibited strong attendance, and provided valuable commentary on the direction of the plan. Feedback received at this workshop guided the development of the final preferred development plans.



# Transit-Oriented Development (TOD) Tour

In July of 2018 the planning team, members of the Special Project Committee, and members of the City Council and Planning & Zoning Commission toured the Cityline/Bush, Galatyn, Mockingbird, and Downtown Garland DART stations. Invited speakers, including former DART Executive Vice-President and CFO David Leininger and representatives from the Cities of Richardson and Garland gave presentations about each station-oriented development and offered attendees time to walk around and explore.



Community Workshop #1



CityLine Station Area Development

# CHAPTER 2: STRATEGIC DIRECTION FOR THE STUDY AREA

The strategic direction explains what the desired outcome of this project is and how individual decisions and specific investments should be made to achieve this result. The Vision Statement and Guiding Principles establish the plan's strategic direction at two different levels of detail, providing clarity and articulating the intent of this project and its aims.

#### **Vision Statement**

The **Vision Statement** describes the area's future desired by the Addison community. It is an aspirational statement. It is not intended to describe the current situation; instead, it is designed to create an inspiring image of the future that participants seek to achieve. A Vision Statement should:

- Describe where the community wants to go (i.e., the result, not the process to get there)
- Be succinct and memorable
- Not contain a laundry list of ideas about individual topics

The Vision Statement for the Addison Circle Special Study Area is:

These special study sites contribute to Addison's future by making Addison a major destination on the Cotton Belt, enhancing Addison Circle's reputation as a desirable place to live, work and play, and strengthening the Town's tax base.

## **Guiding Principles**

Guiding Principles provide overall guidance for future development of the area. They explain the most important general principles that should be followed to achieve the Vision. These Guiding Principles shape the more detailed concepts and recommendations on matters of policy, design, land use, infrastructure, development, and other topics of importance to the community. The guiding principles for the Addison Circle Special Area Study are as follows:

- 1. **Desired Character.** The places to be created by development in Addison Circle West and Addison Central should continue the look and feel that exist in Addison Circle today, including similarly scaled development, mix of uses, high quality of design and attractive open spaces and sidewalks.
- 2. Relationship to Addison Circle. New development, along with its roads, paths, public spaces and other infrastructure, should connect seamlessly to the existing Addison Circle neighborhood.
- 3. Relationship to Addison Airport. The Addison Airport is a vital economic asset for the Town of Addison. New development should generally be consistent with the restrictions resulting from the airport's safety and noise contours. Future uses should support the success of aviation and aviation-related activities at the Airport. Development uses and intensities near the Airport must be compatible with Airport operations.
- **4. Relationship to the Addison Cotton Belt Station.** The future land uses, development pattern and intensity in the Addison Central area should create a successful Transit-Oriented Development (TOD) area. A successful TOD area includes market-supported uses that benefit from a location near transit, property values that increase tax revenues to the Town and activities that generate strong levels of ridership for the DART system.
- **5. Economic Development.** Development in the Special Study Area should diversify Addison's residential and non-residential products and its employment base. Development should generate sufficient tax revenues to

contribute resources to the Town's General Fund.

- **6. Tourism.** Addison Circle has become known for its entertainment events, and the Town should continue to support events within existing public areas and as part of future development that make both Addison Circle and the Town of Addison a regional entertainment destination for locals and visitors.
- 7. **Open Space Design.** Public and private open spaces within the Special Study Area should continue the Town of Addison's tradition of designing unique parks, plazas and open spaces that create destinations for individuals, small groups and large events or festivals.
- **8. Public Art.** As in Addison Circle, public art should be incorporated in the Special Study Area's development to create distinctive landmarks, gateways and destinations. Special public art installations at the Cotton Belt Station should convey the character of the Town of Addison to rail system users.
- 9. Gateways and Connectivity. Development at the Cotton Belt Station should create an inviting gateway to this Special Study Area, Addison Circle, Belt Line Road and the larger Addison community. This gateway should connect to these destinations in ways that are appealing and understandable to people who are walking, biking, driving or using other transportation modes.
- 10. Mobility for People. Addison Central and Addison Circle West are intended to be places that focus on people before cars. Mobility plans for the area should emphasize walking and biking. Trolleys, shared use vehicles and other travel modes should be readily available and should reduce the need for automobile travel between locations in the Special Study Area. These networks should support the use of DART by area residents and visitors for travel to destinations outside this area.
- **11. Automobile Use.** The roadway network should facilitate trips by auto into and out of the Special Study Area. Within the Special Study Area, other transportation modes should take priority. Sufficient parking for vehicles should be included, but it should be located and designed so it does not dominate the character of the area.
- **12. Environment & Sustainability.** The design of public and private developments and infrastructure in the Special Study Area should reduce the use of energy, water and other non-renewable resources. It should increase the long-term sustainability of these developments and of the Addison community.
- 13. Town Involvement & Investment. The Town of Addison should continue its involvement in the design and development of the Special Study Area to ensure that future development creates the greatest benefit for the Addison community. The Town's past and future investments in the Special Study Area should generate tax revenues and create places that achieve the Town's vision for this area.

## Transit-Oriented Development (TOD) Best Practices

Due to its central location in the Dallas-Fort Worth Metroplex and adjacency to the Addison Transit Center, the Addison Circle development pattern is inherently linked to transit and the transportation infrastructure of this part of the region. Transit-Oriented Development (TOD) practices are those that orient real estate development around the transit system, rather than the other way around. TOD focuses on the creation of mixed-use activity centers along transit corridors, such as rail stations or other major transit facilities. The following TOD-based best practices have been identified as relevant guiding considerations for the Addison Circle special study area and its districts. These practices are general principles for successful transit areas, but should not be considered requirements that limit the creativity of new development around the Addison Circle station area.

Transit-oriented development should:

Be a regional node with a mixture of uses in close proximity (office, residential, retail, or civic)

- 2. Encourage a high density of uses within a 10-minute (or 1/2 mile) pedestrian travel distance surrounding train station to create a walkable district accessible to both local residents and transit users
- 3. Promote walkable design of development sites and adjacent streets with pedestrians as the highest priority, and with routes that are short, continuous, and direct
- 4. Ensure good urban design that creates an interesting public realm through architecture and streetscape enhancements, creates a relationship between ground level uses and the sidewalk, and creates a high-quality pedestrian realm with adequate lighting, shade, and signage
- 5. Create a gateway to the community and surrounding uses with memorable landmarks, sightlines and views to guide pedestrians to destinations, and public plazas or open spaces near the transit station to emphasize the station area as a public gathering space
- 6. Have a supporting transit system to increase access beyond the TOD area, including bus, circulator, or streetcar service
- 7. Accommodate vehicle access with convenient parking and drop-off zones, but parking areas should be reduced and managed within pedestrian-oriented areas
- 8. Discourage non-transit supportive uses those that consume large areas of land, generate little or no ridership, and are dependent on vehicles for goods and services





Transit-Oriented Development Examples (Downtown Plano, TX and Fruitvale Village, Oakland, CA)

## **Addison Circle West**

#### **District Strategic Direction**

The Strategic Direction for Addison Circle West focuses on a simple but important primary concept: **extend the character of the Addison Circle neighborhood to Addison Road**. This strategic direction includes four additional concepts that add detail to this direction:

- Residential uses along Addison Road should be of a more urban scale and design (compared to the townhomes in Addison Circle itself) because of the traffic along Addison Road, noise from the road and the Airport, and proximity to the Airport.
- The high-quality design and amenities of Addison Circle's existing residences should be included in these

new residential developments as well.

- Immediately adjacent to the Addison Conference Centre, new uses that support tourism, conferences and events are an appropriate extension of Addison Circle's character and activities.
- At the intersection of Addison Road and Airport Parkway, some neighborhood-serving non-residential uses may be appropriate, continuing Addison Circle's mixed-use character. The buildings at this intersection should be designed to be flexible so that the ground floor is 'retail ready' - that is, it should be able to accommodate retail uses when those are supported by the market in the area.

#### **Development Plan**

The development plan for Addison Circle West identifies the types and character of the buildings that will support the vision for the built environment of Addison Circle's northwest corner. The development plan layout is intended to suggest appropriate building form, the types of activities that could occur in each development site, and the buildings' relationship to surrounding streets and the public realm.

#### **Uses and Character**

Multiple potential uses and building types were considered by the public and Special Project Committee to support the future vision established for the Addison Circle West area. Given the site's close proximity to the Addison Conference Centre and residential development, the site's location further from the future Cotton Belt rail station, and the configuration of the smaller site, it was determined that the overall character of the area should be an extension of the Addison Circle neighborhood and supportive of existing prominent adjacent uses.

Urban residential development is intended to be the primary use in the northern parts of the districts outside of the Addison Airport noise contours, or with minimal encroachment into the contour area if appropriate noise mitigation strategies are taken during design and construction. Residential types may include multi-story condos, apartments, live-work units, or senior living, with community preference toward additional options for owner-occupied living. The northern site, at the corner of Addison Road and Airport Parkway may be a suitable site for ground floor retail and services to support the needs of area residents and other adjacent businesses. One strategy to provide market flexibility for retail uses, but still accommodate residential if needed, is to construct ground floor space with ceiling height, facades, and entries that can be occupied as a residential unit or be marketed for commercial uses. The intent of this "retail-ready" space is to provide the flexibility of Boutique Hotel

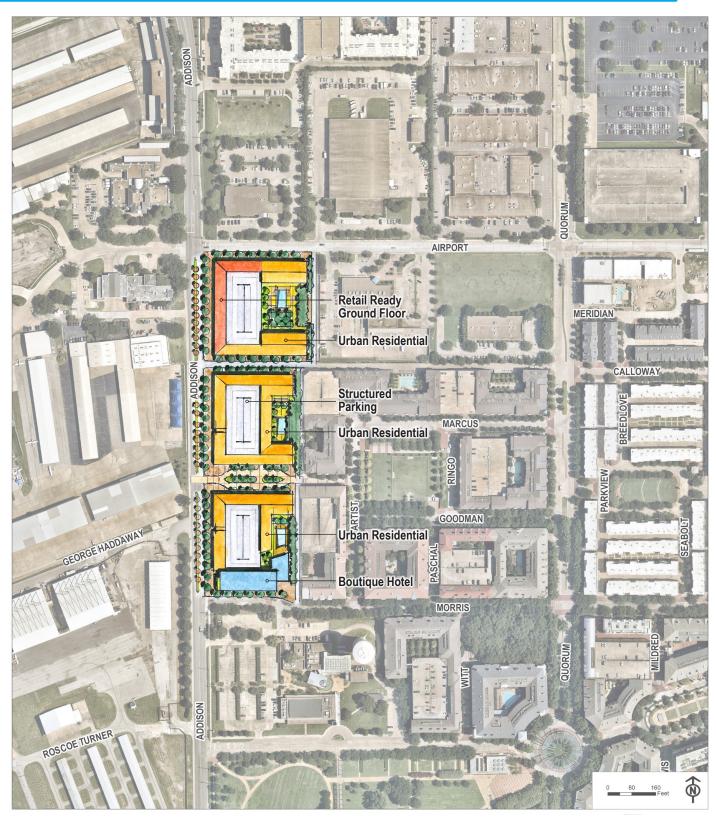


Urban Residential with Ground-Floor Retail



# **ADDISON CIRCLE WEST**





Addison Circle West Preferred Development Plan

occupying a space in accordance with market demand and allowing the use in such space to change to retail/commercial uses accordingly. Uses in this space should be community-supporting, and could include not only retail, but also office or live/work uses.

Sites within the southern portions of the district, particularly at the corner of Addison Road and Morris Avenue, would be an appropriate site for a boutique hotel as a vehicle to promote the nearby Addison Conference Centre, with supportive services and meeting spaces. While it is not recommended that the Town directly invest in the development of a hotel site, the Town may consider exploring other investments that would mutually benefit the Conference Centre and the private development of a boutique hotel. Other non-residential uses that support the immediate area may also be appropriate here and within the noise contours if residential uses are not preferred. Appropriate uses may include office, municipal facilities, or a parking garage to support the adjacent development. Assisted living or similar senior living communities can also be a suitable use within the airport noise contours given that effective noise mitigation measures are incorporated into the project design. Land uses, such as a self-storage facility, that do not support the goal of extending the character of the Addison Circle, are not appropriate. Uses should maintain a walkable urban form that addresses the street and complements the residential uses to the north and east.

#### Addison Circle West Development Plan Summary

The following table summarizes the anticipated type and quantity of the land uses as an outcome of this area's preferred development direction. This development plan summary is for planning purposes and does not indicate fixed development requirements.

Addison Circle West Development Plan Summary						
Land Use Type		Net Square Feet	Units/Rooms			
Residential	Condominiums/ Live-Work Units	120,000	50			
Residential	Apartments	264,000	330			
	Retail-Ready Space	15,300	-			
Nonresidential	Office	-	-			
	Hotel	83,200	208			

#### **Addison Central**

#### **District Strategic Direction**

The Strategic Direction for Addison Central maximizes the benefits of the new DART Cotton Belt Station to Addison and creates a destination with opportunities for appropriate and successful new development on some of the last remaining undeveloped land in Addison. This strategic direction includes seven additional concepts that add detail to this direction:

- The uses and activities at the Cotton Belt Station must make this a distinctive and appealing regional destination.
- Between the Cotton Belt Station and Addison Circle Park, new development should be designed so that
  these two appealing amenities contribute to residential or business locations unlike anything else in the
  region.
- The parks and plazas of Addison Circle should extend into the Central area as interconnected 'fingers of green'.
- Development intensity in these areas should respect the Airport noise and safety constraints while delivering the economic and fiscal returns needed for the Town's long term fiscal health.
- Multi-story development is appropriate east of Quorum, but the Town should provide market flexibility for property owners by considering either residential or non-residential uses in these areas.
- Development along the Dallas North Tollway should continue the existing pattern of high-rise office development.
- In residential developments, ownership units are preferred over rental units.
- Underground parking, is preferred where feasible between the rail station and Addison Circle Park, to maximize the pedestrian experience.

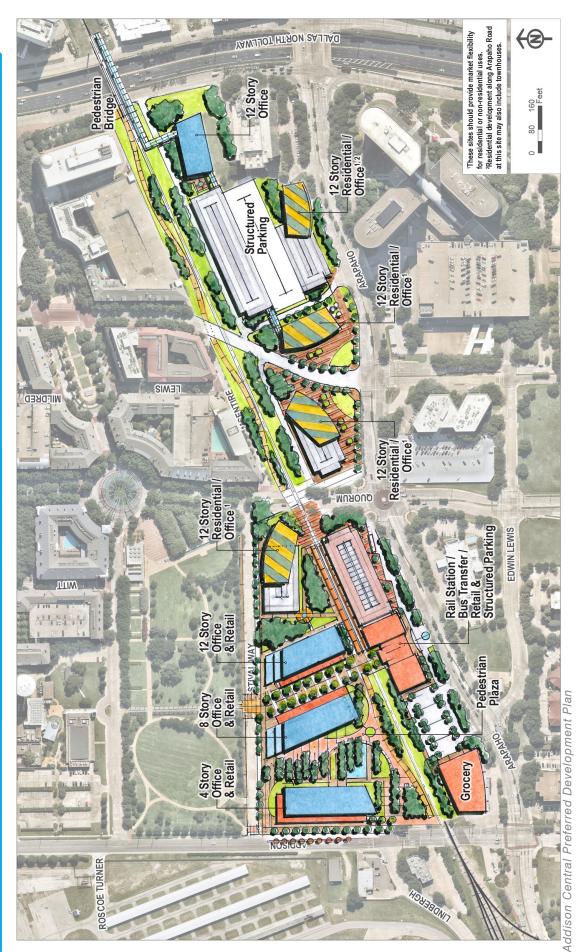
#### **Development Plan**

The development plan for Addison Central identifies the types and character of the buildings that will support the vision for the built environment to create a transit-supportive district along the Cotton Belt rail line. The development plan layout is intended to suggest appropriate building form, the types of activities that could occur in each development site, and the buildings' relationship to surrounding streets and the public realm.

- Uses and character of development should create a unique, mixed use, integrated regional destination
- Buildings should be angled to offer new views of Addison Circle Park and preserve the authenticity and appeal of the park itself.
- There should be flexibility with regards to zoning and land use regulations to allow for the market to fill the area between Quorum and the Dallas North Tollway with either residential or office space.
- Trail connectivity will be emphasized as the premier east-west pedestrian connection along the rail route.



# ADDISON CENTRAL



#### **Uses and Character**

A variety of land uses, activity centers, and public space options were considered for the properties within the Addison Central area. Given that an increased variety of uses in close walking distance to the future rail station is a preferred best practice of transit-oriented design, the development plan recommends a flexible mix of residential and commercial uses, with a strong activity anchor near the transit center. Based on public and Special Project Committee input, the immediate rail station area should be redeveloped to create a hub of activity focused around food-oriented retail that both creates a unique destination for visitors and also supports everyday shopping needs of nearby residents, office workers, and restaurants. This type of food-focused markets and food halls have become popular







Food-Oriented Retail Concept (Granville Island, Vancouver, BC)

in other major cities around the country, with examples including San Francisco's Ferry Building. These types of markets tend to involve low commitment and start-up costs for vendors, and can be a great way to grow a local business. The site can include shared seating areas and offer a mix of entertainment and social events to draw additional foot traffic.

The food-oriented retail concept is one example of creating an experience-based, compelling retail destination with a regional draw. The Town is encouraged to explore attracting this concept, however, the Town should also be open to other concepts that meet the overall criteria and intent of the Addison Central area. In order to stand out from traditional retail development, the site should create an inspiring, interactive, and immersive environment, not only in the core of the district, but also expanding into the



San Francisco Ferry Building Marketplace: Historic ferry port and transit hub restored with shops oriented toward local farmers and artisan food producers

adjacent retail-oriented areas along Quorum to create a cohesive destination. Other retail mixes that have proven successful include experiential social destinations, with a mix of entertainment and interactive shopping venues. These entertainment destinations might include live music venues or specialty movie theaters. Other concepts might include wellness destinations such as yoga studios, specialty fitness workshops, health-oriented food stores, or an indoor social/activity space to complement the activities in Addison Circle Park. Future development should build upon the success of existing events, such as Taste Addison, Addison Kaboom Town, and Oktoberfest, by expanding on the successful reputation of Addison Circle as a gathering area for community-led events with a regional appeal. This area should also be designed to support DART's existing bus transfer center activity and future rail service with bus loading bays and structured parking for both visitors and transit users. The destination-oriented development should be developed in a cohesive manner, where uses are integrated and designed to promote year-round activity. The contiguous property owned by the Town and DART provide an opportunity to create a district core that supports the desired mix of uses and activities with a development character consistent with the Addison Central vision.







Transit-Oriented Land Uses: Mixed-Use Multi-story Office/Residential, Urban Residential/Townhomes, Public Plaza Space

Beyond the immediate station area, office and urban residential uses with ground-floor retail activity are desired uses that would capitalize on existing market demand and increase the mixed-use environment of the district. Western portions of the district should include only non-residential uses within the Addison Airport noise contours, with flexibility to develop residential or office in areas east of Quorum Drive. However, sites that immediately front the Dallas North Tollway should be reserved for office only to maintain the commercial visibility and access to this major transportation corridor. The mixed-use components of the district should promote Addison as a place for innovation

- with spaces that could support creative companies, startups, and business incubators in a collaborative, social setting. Additionally, an urban-form grocer is also recommended as a desired use for this area, with the corner of Arapaho Road and Addison Road as a suitable site with good access and visibility for both district area residents and the surrounding community.

Development character in this district should find a balance between providing the appropriate densities to support transit-oriented activity, while also creating a building form that respects the adjacent Addison Airport and Addison Circle Park. Buildings along Addison Road and Festival Way should be oriented to maintain sight lines between the station area, Addison Circle Park, and existing Addison Circle. Building heights will need to develop in accordance with airport height requirements, which allow for buildings to step up in height as the site moves east from Addison Road. Suggested maximum building heights are identified on the plan in accordance with height constraints. While lower height buildings are currently present in the Addison Circle area, the focus should be on creating density to support an effective transit-oriented environment, especially around the station area. To balance increased density with existing district character, buildings should also be stepped in height moving away from the park edge so not to create a closed-in feeling along Festival Way. Alternatively, an "urban room" feel could be created closer to the rail station with building edges encompassing public spaces, plazas, or water features. Throughout the district, structured parking is preferred for all parking areas, with underground or development-wrapped parking encouraged near the station to minimize the view of blank parking structure facades. Parking structures with exposed walls should incorporate design principles and façade treatments to complement the architecture of nearby structures and blend into their surrounding environment. These design approaches include using high-quality exterior materials, architectural variation, landscaped setbacks, enhanced pedestrian access points, and activated ground floor space, when feasible.

#### Addison Central Development Plan Summary

The following table summarizes the anticipated type and quantity of the land uses as an outcome of this area's preferred development direction. This development plan summary is for planning purposes and does not indicate fixed development requirements.

Addison Central Development Plan Summary						
Land Use Type		Total Square Feet	Units/Rooms			
Residential	Condominiums/ Townhomes	201,600	134			
Residential	Apartments	179,200	224			
Nonresidential	Retail	92,700	-			
Nonresidentiai	Office	700,400	-			

## **Economic and Fiscal Impacts**

Over the past decade, community planning efforts have increasingly considered the impacts of land use mix on public sector operating revenues and expenditures. Consideration of these "fiscal" implications ensures that the community "vision" is grounded in market and economic reality, and the Town's future fiscal health or "balance" is maintained. However, because large-scale community planning efforts require a long-term perspective, oftentimes 20 years or more, it is difficult to achieve precision in estimating municipal revenues and expenditures over the community's expected buildout.

For the purposes of the Addison Circle Special Area Study, an analysis of potential long-term fiscal operating impacts was completed at a macro level to determine the development plan's ability to generate a balance between revenues and expenditures. General assumptions used in the fiscal analysis included:

- The City's current budget (2017-18) reflects a reasonable balance between revenues and expenditures.
- Future revenues (taxes and fees) are based on current (2018) market values for various development types (housing, retail, office, hotel, other).
- Future expenditures are based on current (2018) service costs per capita, including residents and employees.

The analysis considered the expected buildout of each of the Addison Circle Study Areas separately.

Considering <u>new development growth only</u>, the land use mix envisioned in each study area appears to generate a fiscal surplus for the Town in terms of operating revenues and expenditures. This is due to the following:

- Addison is expected to continue to attract its fair share of new development in the surrounding Trade Area
  and can be somewhat selective in pursuing new market opportunities. Including the additional office space
  development capacity south of Arapaho Road, Addison would have the total available capacity to support
  a major office tenant.
- The high-value development environment that Addison Circle has established will be further enhanced by strategic investments in community amenities.
- Addison Circle's future development pattern will take advantage of existing infrastructure and "leverage" public/private investments in new infrastructure (e.g., the Cotton Belt Line).
- A more compact future development pattern should provide cost efficiencies in providing services to residents and employees.

In summary, the more compact development pattern, with higher density uses in targeted areas, should result in a more attractive value-to-cost relationship for the Town. It represents a balanced mix of revenue-generating and cost-producing land uses designed to maintain the Town's long-term fiscal health.

## Open Space / Environmental Character

Addison Circle Park and the existing pocket parks and tree-lined streets of the Addison Circle district set a precedent for the desired relationship between the environment and development in this area. The development plans of both Addison Circle West and Addison Central recommend maintaining inviting green spaces and landscaped pathways to provide both shade and visual interest for pedestrians. The environmental character of Addison Circle West is intended to be an extension of the existing pattern within Addison Circle with the majority of landscaping improvements along street rights-of-way and in small enhanced areas. Addison Central provides the greatest opportunities to create unique public spaces that blend natural areas of shade trees, landscaping and water features with hardscaped urban plazas and pathways. In both areas, future development should be conscious of creating visual connections between existing and new open spaces. The landscaped pattern should create logical pedestrian pathways and sightlines to maintain a cohesive district between the existing Addison Circle and future development. This environmental character can also be emphasized at intersection corners as part of character-defining gateways. Open space and public art improvements in this district can also be developed in association with improvements along Quorum Drive, as identified in the Quorum Art Walk concept, which would create an attractive streetscape and pedestrian connection between Addison Circle and Belt Line Road.

#### Circulation and Infrastructure

One of the primary challenges of transit-oriented design is the emphasis on providing a safe and inviting environment for pedestrians, while also accommodating access and circulation for vehicles. Pedestrian-friendly streets are places that balance street uses and design so that walking and transit use are more efficient and convenient, and vehicles are no longer the dominant transportation mode. Buildings oriented to the street, adequate space for pedestrian circulation, comfortable street crossings, and inviting streetscape amenities all contribute to the ease and convenience of walking. A clear, understandable and organized sidewalk and street pattern should intuitively link points of interest and allow people to find their destinations easily.

Vehicle circulation will be maintained on all existing streets, but both site development plans recommend adapting existing street design to make pedestrian routes comfortable and connected and encourage slowed vehicle speeds throughout the Addison Circle district through basic speed management design principles. These may include corner curb extensions, presence of on-street parking, and a dense built environment that visually narrows the roadway. Wayfinding signage in this area for both vehicles and pedestrians is also recommended to make circulation to parking areas and key destinations easier. Public input indicated that while parking is currently available for Addison Circle visitors, it is not often obvious where one should park. As additional public parking areas are introduced to support new development, an effective wayfinding signage plan should consider district-wide sign standards that include parking locations and major district destinations, with clear and consistent visual communication.





Pedestrian-Oriented Connectivity

Along the Addison Circle West district, Addison Road is currently designed as a 4-lane undivided roadway. This corridor has been identified in the Town's Master Transportation Plan (MTP) for future improvements to a 4-lane divided roadway with a median or center turn lane. This design would improve traffic flow by providing a separate lane for turning vehicles accessing cross streets and adjacent development. A continuous pedestrian pathway along Addison Road should also be included with future street improvements to better connect this area to the surrounding district. An extension of Artist Way has also been identified in the MTP to create an additional western entrance into Addison Circle. This connection is intended primarily for local traffic, and street entrance design could include an attractive entry gateway feature that reduces direct views between Addison Road and the internal residential areas. Aside from the Artist Way extension, no additional through street connections are proposed as part of this plan. However, should properties outside of these study areas redevelop, additional minor connections could be made.

These new connections should not create new vehicular throughways, but could be designed as mews streets, oriented for pedestrian use or local garage/alley access.

Throughout the Addison Central district, pedestrian connections should be strengthened, with the addition of an east-west trail along the Cotton Belt rail providing a signature pathway across the entire district. This connection has also been recommended as part of the North Central Texas Council of Government's (NCTCOG) regional network of trails known as the Veloweb. Beyond Addison Circle, this trail connection could continue across the Dallas North Tollway with a pedestrian bridge that would connect Addison to development to the east. Additionally, clear visual corridors should be maintained between Addison Circle Park and the transit station to create pedestrian sight lines between the two areas.

Where pedestrian pathways and trails intersect with vehicular streets, intersection design techniques should be utilized to reinforce slow travel speeds and increase pedestrian comfort. These may include pedestrian refuge islands, raised crosswalks, or bollards along intersection corners. In addition to pedestrian improvements, local transit connectivity should be further enhanced with targeted service between the Addison Circle rail station and other major Town destinations. Circulator buses or shuttle service that operate within a fixed area are recommended as a way to provide "first-mile, last-mile" connections between area hotels, employment centers, or other dining and entertainment locations, and would increase multimodal trip options beyond the immediate Addison Circle area.

# CHAPTER 3: IMPLEMENTATION STRATEGY

#### Introduction

A crucial part of any study or plan is its implementation. Without a clear and realistic approach to action, the vision expressed by a community through its plan may never be realized. This Implementation Strategy should give Addison's leaders and stakeholders a clear game plan of steps to take and the timing for completion.

This chapter describes the role of various partners in plan implementation. Next, it provides a framework for organizing the many potential action items that help Town of Addison achieve its vision. Finally, the Implementation Matrix lists the action items that are most important to make this vision a reality.

Communities that are most successful at achieving their long-term vision have a tradition and reputation for collaboration, partnership and accountability. The Town of Addison has this tradition, so continuing action in this special study area should benefit from this long-standing reputation.

## **Implementation Partners**

A desirable and long-lasting community is the result of many individual choices made over time by many people and organizations. The local government's actions play an important part, of course. But many other choices also contribute to long-term success. Each time an individual or a family decides between renovating a home in an existing neighborhood and moving to a new neighborhood (or another community), the vitality of that existing neighborhood is strengthened or challenged. When a business or industry decides to locate in a particular area, that business decision affects the community's ability to attract related businesses and employees. A community group's annual celebrations may be the foundation for a distinctive community identity as well as economic benefits from tourism.

This study's recommendations will involve action by the Town of Addison; other partners will also need to be involved. The support and commitment of the partners listed below play an important role in the implementation process.

#### Town of Addison

The Town of Addison is the key implementer of this plan and will be involved at some level in all the action items. In many cases, the Town of Addison has the primary role. In other cases, a different partner has the primary role. Within the Town of Addison organization, these leaders and agencies are expected to have significant involvement in the plan implementation.

- Mayor and City Council
- City Manager's Office
- · Addison Airport
- Economic Development & Tourism
- Infrastructure and Development Services
- Marketing and Communications

- Parks, Recreation and Landscape Development
- Special Events
- General Services

#### Other Local and Regional Government Entities

This study's implementation relies on major investment by Dallas Area Rapid Transit (DART). Continued coordination between the Town and DART during design and construction of the Cotton Belt will ensure the best outcome for this study area. The North Central Texas Council of Governments (NCTCOG) also plays a significant role because it funds regional transportation investments, including transit and bike/pedestrian networks. The North Texas Tollway Authority (NTTA) will be involved in aspects of the project that affect the Dallas North Tollway, such as the pedestrian bridge crossing the tollway adjacent to the Cotton Belt line.

#### **State and Federal Agencies**

State and Federal agencies can provide funding for plan implementation, particularly for capital improvements such as roads or parks. Their programs may also help achieve the community's vision.

#### **Businesses and Private Sector Partners**

Realizing the vision for this study area requires investment by businesses and non-residential property owners and developers. These individual decision-makers and their investments create job opportunities, grow the tax base and provide the goods and services needed by local residents. Property owners, business owners, real estate agents, brokers and bankers will all affect the community's ability to achieve this vision.

#### Community and Non-profit Organizations

Community and non-profit organizations have a particular issue or area of focus that make them valuable partners for plan implementation. Their leadership and members may contribute time, energy, expertise and other resources to programs and initiatives that make a community special. Arts and cultural organizations will play a role in achieving this vision since future development will change some of Addison's current events and will create opportunities for new events and programming. Foundations including the Addison Arbor Foundation and Addison Legacy Foundation have long played an important role in funding important Addison projects and initiatives. They should become partners for this plan's implementation. The Addison Circle Community Association can mobilize members to take action in support of the plan's implementation.

#### Individuals, Households and Families

Individuals, households and families can play a role through their own investments and buying decisions. They can participate on committees and volunteer for events that complete plan projects. In addition, they should remain involved, providing feedback on progress through regular communications (in person, in print and online) with the Town of Addison.

#### **Implementation Measure Framework**

The individual Action Items are grouped into five categories, so similar actions can be coordinated. These categories are explained below. For each action item, information is provided about when and how the item will be completed. These parts of the implementation matrix are also explained below.

#### **Implementation Category**

#### Capital Investments (C)

The public sector itself makes significant investments that implement this plan. The Cotton Belt line and its station in Addison are major investments of public resources. These investments shape the vision reflected in this plan. Additional capital improvements will be needed to create the places described here. These include parks and plazas, bike and pedestrian trails, public art and other investments.

#### Education and Engagement (E)

Education is an important part of plan implementation. The developments envisioned here will attract particular types of private developers and investors who may not know about these new opportunities in Addison. Other investors and stakeholders need to be informed and educated about these opportunities, and engaged in the implementation process. Their investments are needed to achieve this vision.

Engagement of the Addison community will also be important. Addison residents will need information and communication about future Town investments and private development. There should be a regular process for updates about progress on plan implementation.

#### Financial Incentives (F)

The public sector can use incentives so private property owners and developers can more economically build projects that achieve the community's desired character. These incentives range from reductions in development fees or processing times, to tax abatements, to investment in a project's infrastructure or other features. Economic development incentive programs should be evaluated and refined so they support and encourage the development envisioned by this plan, and so they discourage development that is contrary to this vision.

#### Guidelines and Regulations (G)

Guidelines provide decision-makers and investors with direction and information about the community's desired development pattern and design, community character or priorities. They are recommendations, not requirements. For this reason, City Council, Planning and Zoning Commission and Town staff will consider them but must use judgment to determine whether a particular proposal is consistent with the community's desires reflected in the guidelines.

Unlike guidelines, regulations are adopted by Town ordinance and do establish requirements to be followed in the design and construction of public or private developments. The Town's zoning and subdivision ordinances are important tools for implementing this plan, so refinements or amendments to these or other regulations may be needed to encourage the development envisioned by the plan.

#### Programs & Partnerships (P)

The programs and operations provided by local government or the private sector also play a role in implementing the community's plan. Activities and programs create the attractions and excitement that will bring people to events in these new gathering places. Annual budgets are usually the means to fund these programs, so decisions must

be made each year about the appropriate level of investment in this aspect of plan implementation.

Many plan implementation programs require a partnership with organizations in addition to the Town of Addison. These partnerships are included here.

Studies (S)

For some of the capital investments, new incentives or programs, the first step is to conduct a more detailed study of the issues to determine the most effective actions to take. These studies are included as individual implementation measures. Until they are completed, the specific actions that will have the greatest benefit cannot be determined.

Tracking (T)

No matter how thoroughly considered a plan has been, its implementation will be affected by changes that occur after its adoption. These may be national or global events, such as an economic boom or bust; they may be changes in the funding sources for specific action items. As implementation occurs, the actual experience may demonstrate that projects can move more quickly or need to take more time. For all these reasons, the plan should have a mechanism to track progress and to review and revise its implementation approach over time.

#### **Timing**

Information on timing explains when to initiate action on a particular item. The abbreviations used are:

- 1. Short-Term (S) items should begin in the adoption year 2018.
- 2. Mid-Term (M) items should begin in years 2 through 5, up to the opening of the Cotton Belt 2019 through 2022.
- 3. Long-Term (L) is after the Cotton Belt is open -- 2023 and beyond.
- 4. On-going (O) is an activity that must become a continuing part of Town practices & operations.

#### Responsibility

Lead Entity

This is the entity that has primary responsibility will lead completion of the action item – a Town of Addison department, another public entity, property owners, or others.

Support Entities

These are entities that will support the lead organization.

#### Intervention Level

Intervention level indicates the extent to which the Town should proactively invest resources (dollars, staff time, political will, policy or regulatory change, etc.) to accomplish the Action Item. The range is from 1 to 5, with 5 being most aggressive.

#### **Public Sector Cost**

The estimated cost for each Action Item is presented symbolically to represent an order of magnitude.

- \$ reflects a Town action, but a minor cost up to approximately \$50,000.
- \$\$ represents projects like planning or urban design studies with a cost up to approximately \$250,000.
- \$\$\$ represents projects like land acquisition or construction with approximate costs between \$250,000 and \$1 million.
- \$\$\$\$ represents major projects with approximate costs over \$1 million.

# **Implementation Matrix**

The implementation matrix lists each of the identified Action Items for implementation of this plan. These action items are organized according to the Implementation Framework described above.

Action Item #	Action Item	Timing	Responsibility		Intervention Level	Public Sector Cost
			Lead Entity	Support Entities		
	C: Capital	Investment	S			
C1	Construct Cotton Belt Station.	М	DART		1	\$\$\$\$
C2	Design and construct parks and other open spaces in the study area.	М	Parks Dept.	Developer	3	\$\$\$\$
C3	Design and construct bike/pedestrian paths along Cotton Belt right-of-way.	М	DART	NCTCOG, IDS Dept.	1	\$\$\$\$
C4	Design and construct features on Artist Way to screen views of the dog park from Addison Road.	М	Town		4	\$\$\$
C5	Design and construct the pedestrian bridge over the Dallas North Tollway.	М	NCTCOG	NTTA, IDS Dept.	2	\$\$\$\$
	E: Education a	ınd Engagen	nent			
E1	Meet with leaders in the North Texas development and brokerage communities, particularly those with expertise in TOD and urban residential ownership projects, to share the plans for these areas.	S	EDT Dept.	IDS Dept.	5	\$
E2	Meet with restauranteurs and the leaders of 'local food' initiatives in North Texas to further explore a food focus for the destination at the Cotton Belt Station.	S	EDT Dept.	IDS Dept.	4	\$
E3	Involve the Addison community in planning and design of parks and public art.	М	Parks Dept.	IDS Dept., Addison Arbor Foundation	4	\$
F: Financial Incentives						
F1	Consider creation of a TIF or similar district to generate funds for area infrastructure.	s	IDS Dept.	Finance Dept.	4	\$
F2	Conduct a developer RFP process for mixed-use, TOD development proposals on the land adjacent to the Cotton Belt Station.	S	IDS Dept. & DART		5	\$
G: Guidelines and Regulations						
G1	Develop design guidelines for Addison Circle West.*	S	IDS Dept.		4	\$
G2	Develop design guidelines for Addison Central.*	S	IDS Dept.		4	\$

Action Item #	Action Item	Timing	Responsibility		Intervention Level	Public Sector Cost
			Lead Entity	Support Entities		
	P: Programs a	nd Partners	hips			
P1	Work with DART to establish an appropriate name for this Cotton Belt Station.	S	IDS Dept. & DART		3	\$
P2	Evaluate changes to Addison Special Events to respond to future development pattern and opportunities.	М	Special Events Dept.		5	\$\$
P3	Meet with Addison Airport stakeholders to ensure coordination between these projects and investments at the Airport.	S	IDS Dept.		3	\$
P4	Meet with Addison Arbor, Legacy and other foundations to establish specific partnerships for funding and implementation of this plan.	М	Parks Dept.	Founda- tions	3	\$
P5	Create recommendations for office owners and tenants (in and near the study area) to maximize project's appeal to office employees, and the customer benefits to DART and project retail and restaurants from office employees.	М	EDT Dept.	Business Community	3	\$
	S: S	tudies				
S1	Conduct an area parking study to examine issues such as parking requirements, parking structures shared by multiple uses and owners, use of private parking for Town special events, role for 'teaser' parking, way-finding to encourage use of parking structures, potential changes to Town parking procedures or regulatory changes, and any related funding issues.	М	IDS Dept.		4	\$\$
S2	Conduct a feasibility study to determine market demand for meeting space and hotel adjacent to the Conference Centre.	М	GS Dept.		3	\$
S3	Design public art for installation in study area.	М	Parks Dept.		4	\$
S4	Collaborate with DART's public art program to ensure the station art coordinates with art in the surrounding area.	М	DART	Parks Dept.	3	\$
S5	Determine appropriate design for a shuttle or circulator route, as well as other shared use systems, within the study area and nearby areas.	М	IDS Dept.		3	\$
S6	Design and implement a way-finding system for the area, including signage to guide DART riders from trains to other Addison destinations, including the Restaurant Row on Beltline and Addison Circle retail.	М	IDS Dept.		3	\$\$
S7	Evaluate existing water, sewer and stormwater to evaluate capacity and identify any needed improvements to support future development.	S	IDS Dept.		3	\$

Action Item #	Action Item	Timing	Resnonsibility		Intervention Level	Public Sector Cost
			Lead Entity	Support Entities		
	T: Tracking					
T1	Establish a detailed schedule for action items to be completed by the time the Cotton Belt Station opens.		IDS Dept.		4	\$
T2	Provide annual report to the City Council and community on progress for the study area.		IDS Dept.		4	\$

# APPENDIX I: STUDY AREA EXISTING CONDITIONS

## **Study Area Existing Conditions**

As part of the scope of this project, an existing conditions analysis was conducted for both study area sites, providing the planning team and public at large with a thorough understanding of land use patterns, ownership composition, zoning, and other items of relevance to the plan. The existing conditions analysis is a detailed mapping of infrastructure, community assets, and other considerations and constraints.

The following datasets were mapped as part of the existing conditions analysis of the study area, and are included in this Appendix:

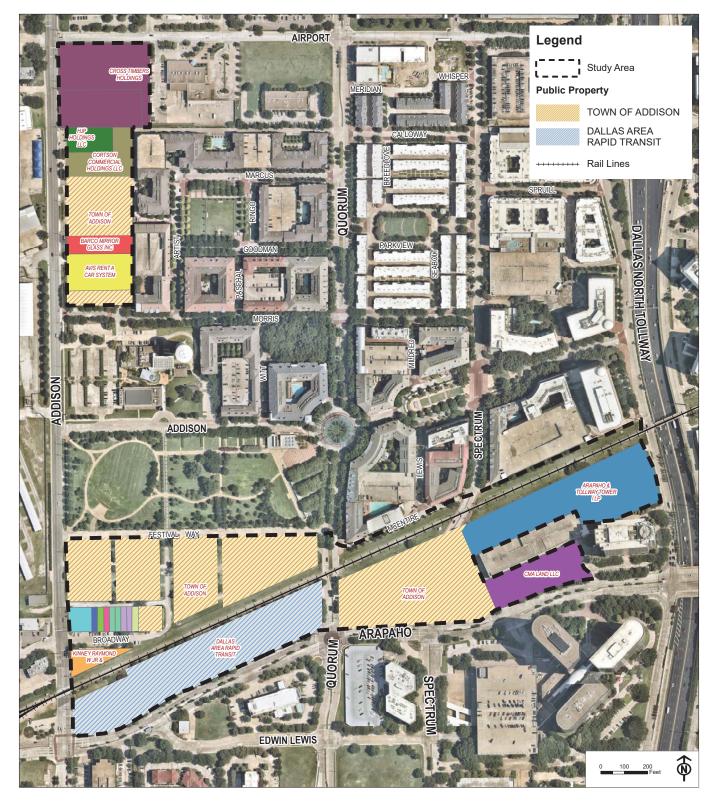
- Parcel Ownership. This data will prove useful for Town officials and administrators as they seek to convene
  stakeholders in the area to implement the objectives of this plan. Addison Circle West encompasses less
  parcels and, therefore, less parcel owners than Addison Central. While Addison Central has 10 nongovernmental owners, the public sector—the Town of Addison and DART—owns most of the land.
- Existing Land Use. The creation of a Future Land Use Plan is grounded in realities of the existing conditions and character of the study area. The greater Addison Circle area is largely mixed-use in character, with a series of different uses of land situated on smaller lots and parcels scattered throughout the area. Residential uses, such as multifamily complexes, townhomes, and condominiums, are generally located north of the circle. Hotels, motels, and transit-oriented uses are more common south of Addison Circle, while civic and institutional space clusters in the west. Parks and mixed-use space gravitate around the circle. Commercial space is present throughout the greater area.
- Existing Zoning. Existing zoning patterns, like land use, helps form a baseline from which a newly envisioned Future Land Use Plan can be developed. "Urban Center" zoning covers much of the area east, north, and northeast of the circle. "Planned Development" is concentrated south of the DART line, bordering an area of "Commercial"-zoned land along the Quorum and Spectrum Drive corridors. "Commercial" is also common west of Quorum Drive and north of Morris Avenue. Also west of Quorum Drive but south of Morris Avenue lies a sizable concentration of "Public Property" zoning.
- Existing Parks and Public Features. Public amenities are of great value to the community, providing space for socialization and recreation within the confines of the corporate limits of the Town. Addison Circle Park, the largest of all parks in the greater area, is just southwest of Addison Blueprints. Smaller parks exist east and north of Addison Circle, but green space is generally limited in the south.
- Existing Street Network. The Addison Circle road network is largely focused on funneling traffic north
  and south, with a couple of connectors and one major arterial—Arapaho Road—directing traffic east and
  west. Major north-south thoroughfares include Addison Road, Quorum Drive, Spectrum Drive, and Dallas
  Parkway. Local roads service the multifamily, mixed-use, and urban residential developments north of
  Addison Circle Drive.
- Existing Transit Network. As the DART Cotton Belt Rail project has provided an impetus for this special area study, a review of the existing transit network helps to inform the planning team of the needs of the larger community. As with the existing street network, the focus here is also largely north-south, with Addison Road, Quorum Drive, and the Dallas North Tollway carrying the bulk of transit through the area. Arapaho Road funnels bus traffic east and west next to its sister corridor to the north: the future Cotton Belt rail alignment.
- Addison Airport Noise Contours. Noise from the adjacent Addison Airport is a serious consideration for real estate development, particularly as it relates to residential uses. Developers in the western and

southern portions of Addison Central and Addison Circle West, respectively, should be aware of excessive noise from the airport. Development in these segments of the study area may be more favorable to commercial, retail, or transit-oriented uses.

Addison Airport Height Restriction Overlay. Height restrictions in place due to adjacent air traffic define
the maximum building heights in which development may take place. About half of Addison Circle West
and Addison Central are classified as transitional surfaces, which becomes more restrictive for development
heights closer to the airport.

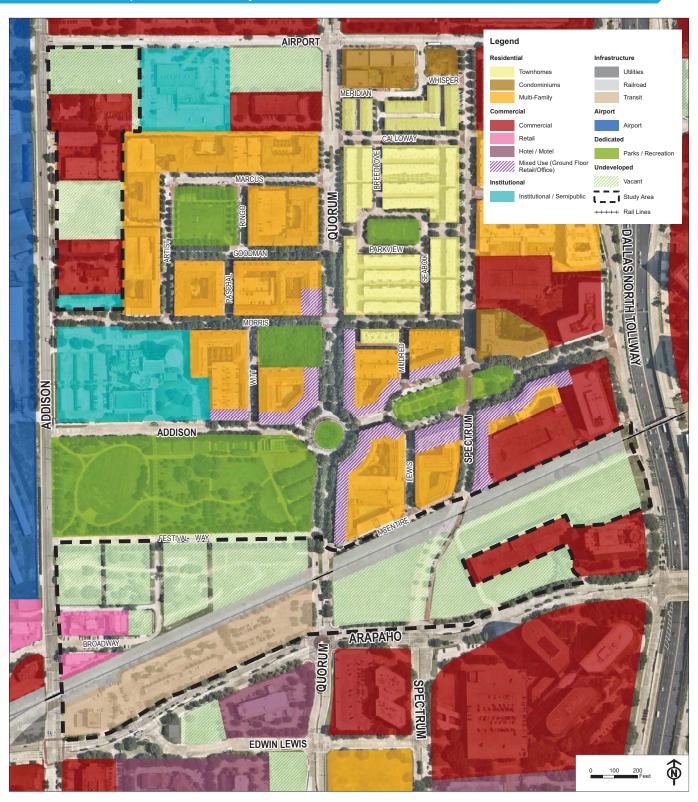
# **Parcel Ownership**





# **Existing Land Use**





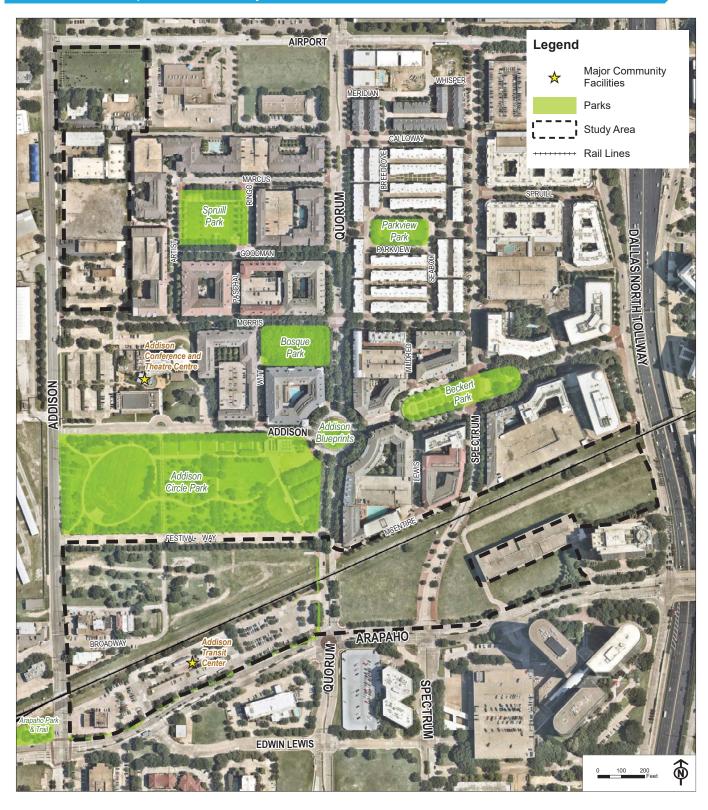
# **Existing Zoning**





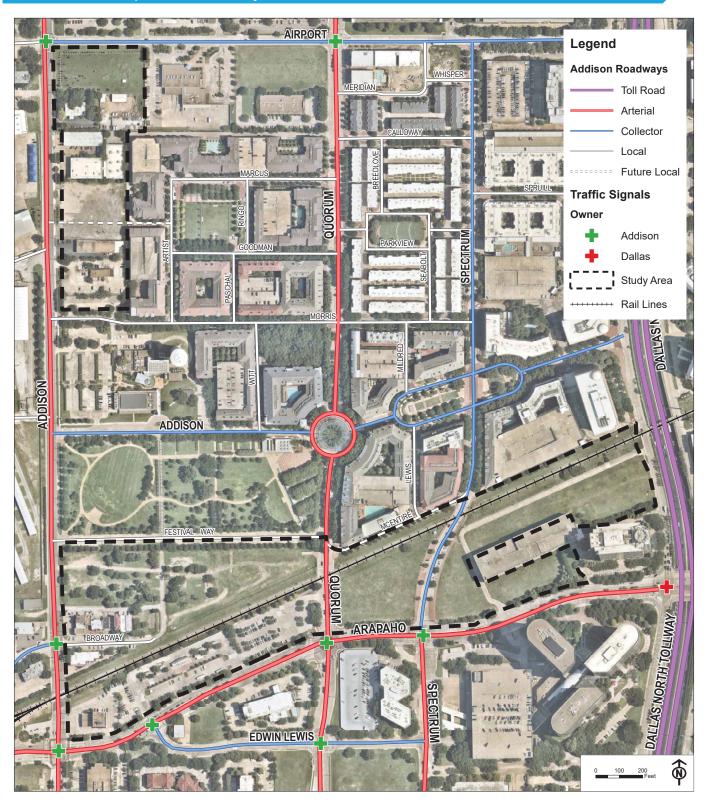
# **Existing Parks & Public Features**

ADDISON



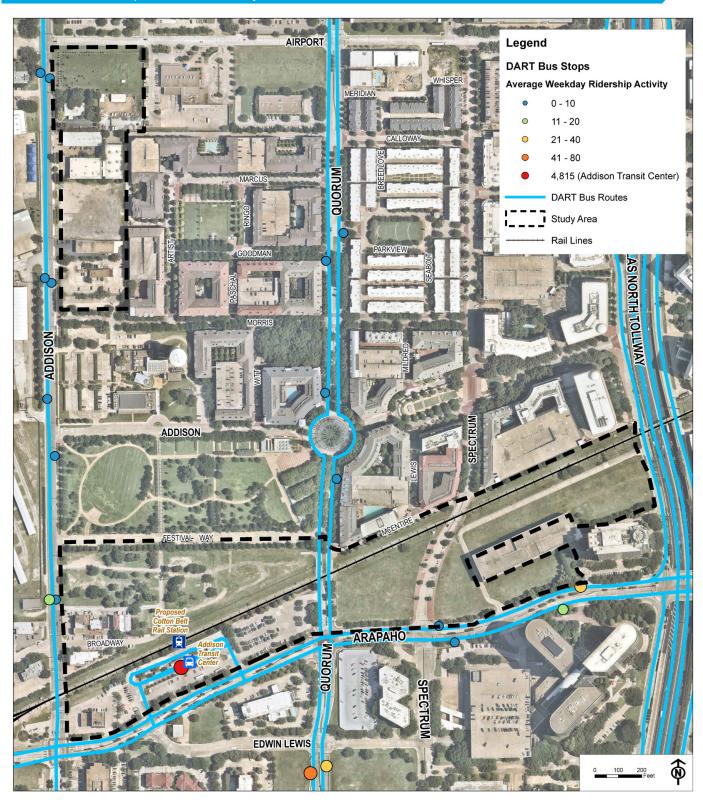
# **Existing Street Network**

ADDISON



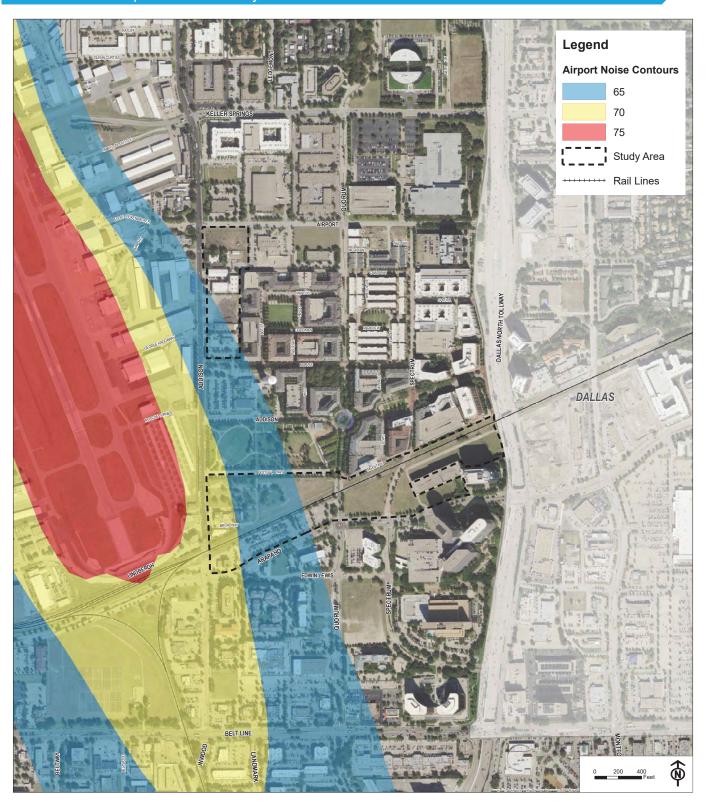
# **Existing Transit Network**





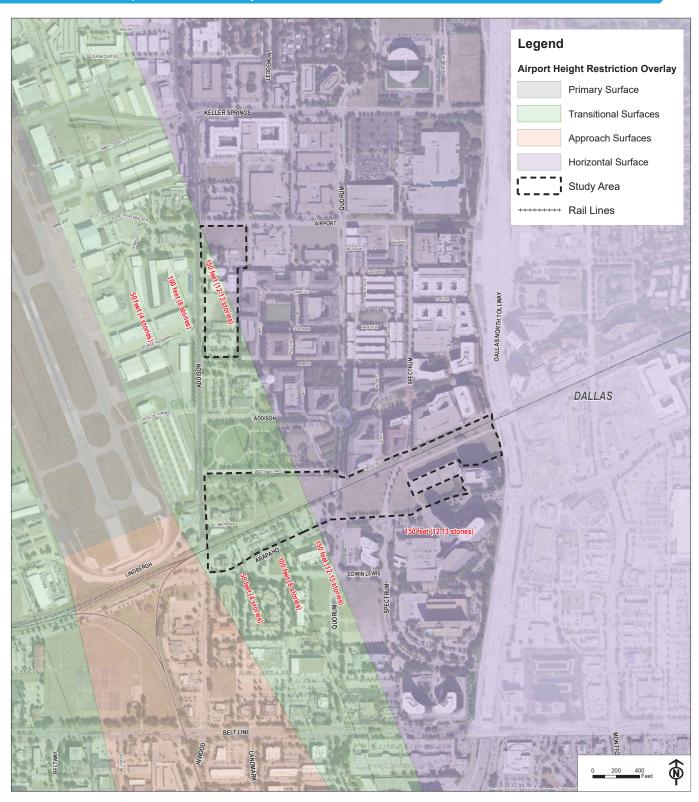
# **Addison Airport Noise Contours**

ADDISON



# **Addison Airport Height Restriction Overlay**



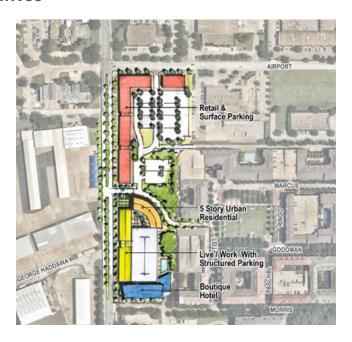


# APPENDIX II: DEVELOPMENT ALTERNATIVES

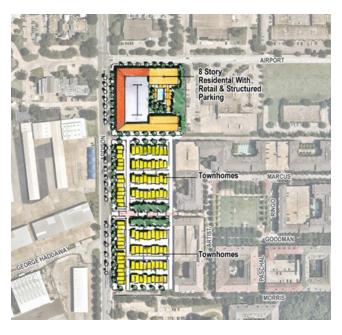
Based on guiding preferences from the public and the Special Project Committee, two development alternatives were developed for both Addison Circle West and Addison Central. At Community Meeting #2 (May 24, 2018), these alternatives were presented along with implications related to land uses, open space, mobility, and market analysis. The following summarizes the development alternatives:

#### **Addison Circle West Alternatives**

Option A - Tourism



Option B – Expanded Neighborhood

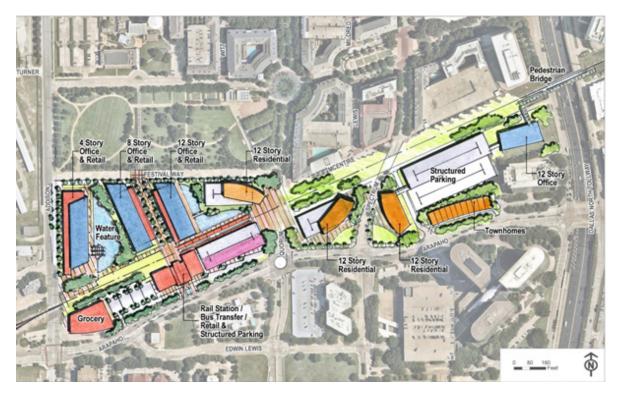


## Addison Circle West Alternatives Comparison

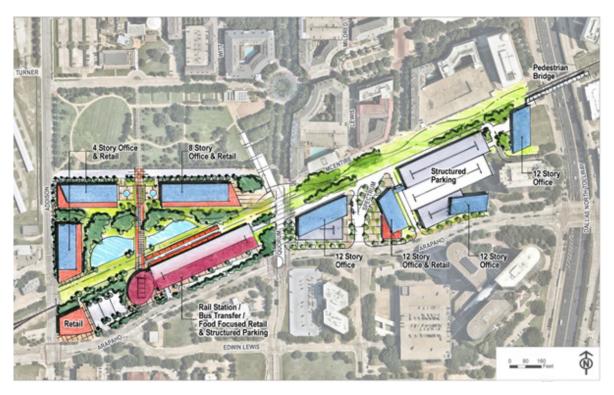
	Option A - Tourism	Option B - Expanded Neighborhood		
Strategic Direction (Desired Future Character)	<ul> <li>Build on Addison's reputation for events and festivals</li> <li>Strengthen Conference Centre by building a boutique hotel next door</li> <li>Provide retail, office and services adjacent to Addison Airport</li> </ul>	Extend the Addison Circle neighborhood character to Addison Road     Use corner of Addison Road and Airport for urban residential with ground floor retail     Extends the Addison Circle neighborhood with Urban Residential and Townhome Uses		
Other Defining Features	<ul> <li>Direct roadway connection from Artist Way in Addison Circle to Addison Road</li> <li>Live/Work units along Addison Road to support small businesses</li> <li>Surface parking to support the retail uses on the site, and structured parking to support the Hotel, Live/Work and Urban Residential Uses</li> </ul>	Direct roadway connection from Artist Way in Addison Circle to Addison Road     Structured parking to support the Urban Residential use on the corner, and on street and on-site parking for Townhome uses		
Estimated Daily Trip Generation (Total New Trips)	5,300	1,700		
Estimated External Trips (Vehicle or Transit)	95%	88%		
Estimated Internal Trips (Short-Distance Walk/Bike Trips)	5%	12%		
Market Implications	<ul> <li>This area supports additional higher-density housing and neighborhood retail uses.</li> <li>Both rental and for-sale housing products are appropriate for this area.</li> <li>While this location lacks the cross traffic and through traffic to support community retail uses (like a grocery store), the concentration of housing, Airport employment, and future employment and lodging uses could support more convenience and neighborhood-oriented uses.</li> </ul>			

## **Addison Central Alternatives**

## Option A - Residential Focus



**Option B - Food Central** 



# **Addison Central Alternatives Comparison**

	Option A - Residential Focus	Option B - Food Central		
Strategic Direction (Desired Future Character)	<ul> <li>Add new housing options to the Addison Circle neighborhood</li> <li>Create unique office opportunities facing Addison Circle Park</li> <li>Include new community serving retail</li> <li>Continue office focus along the Tollway</li> </ul>	<ul> <li>Create a cluster of food-oriented attractions at the Cotton Belt Station</li> <li>Include restaurant incubator (Trinity Groves), local food shops (San Francisco Ferry Building), chef-driven and local restaurants, culinary training programs, etc.</li> <li>Other areas continue office development along Tollway and extend office to Addison Circle Park</li> </ul>		
Other Defining Features	<ul> <li>Combined structured parking supporting residential and office buildings</li> <li>Urban style park with a water feature north of future rail station</li> <li>Potential location for grocer</li> <li>Pedestrian / Bicycle connectivity between the Dallas North Tollway and future rail station provided along Arapaho Road</li> </ul>	<ul> <li>Passive green space north of future rail station</li> <li>Pedestrian / Bicycle connectivity between the Dallas North Tollway and future rail station provided along rail line</li> </ul>		
Estimated Daily Trip Generation (Total New Trips)	13,300	18,800		
Estimated External Trips (Vehicle or Transit)	83%	86%		
Estimated Internal Trips (Short-Distance Walk/Bike Trips)	17%	14%		
Market Implications	This area supports both higher-density office/employment and residential uses.  Addison continues to be an attractive location for office space along the DNT corridor. This location is enhanced by transit and public amenities (e.g., Addison Circle Park).  Depending on the level of activity created at this location, a grocery store and/or several specialty food stores could be supported.  A "Food Central" concept is a market-supported opportunity that could take a few years to develop, depending on its ability to secure an experienced operator, foster a healthy tenant mix, and acquire financial backing.			

# APPENDIX III: COMMUNITY INPUT

Input, feedback, and guidance from the community was an important component of the study process. Public outreach through events, work sessions, and meetings provided the Town and planning team with a well-rounded perspective of both the study sites and the Addison community as a whole.

#### Stakeholder Interviews

Several interviews with community leaders, neighborhood associations, and other key stakeholders and stakeholder groups articulated local expectations for the development of the two sites. These interviews took place in February of 2018, during the initial stages of the study.

Stakeholder Group 1 – 8:15 – 9:15 am: HOAs/Neighborhood Associations in the Circle – 2 representatives from each of the 4 associations. (8 Total – 7 Attended the Session)

#### 1. Where are the neighborhoods you represent?

- Meridian –On Airport- Condos Townhomes and Condos
- Aventura at Addison Circle and Spectrum
- District A 83 Townhomes

#### Please tell us something about the types of units and the people who live there

- There are not a lot of children living in the developments
- Many of the developments are 3 stories, and those have people below 50
- There are currently more empty nesters moving into the neighborhoods, and young people moving out

#### 2. What aspects of today's Addison Circle are most important to your neighborhood's residents?

- Like proximity to Legacy and Downtown
- Ability to walk
- Like the proximity to variety of restaurants
- Looking forward to connection to DFW with Cotton Belt
- There is a strong sense of safety in the area even at night – well lit
- Like the smaller events focused for the community – well programmed – summer series, the issue is when there are regional events
- Cotton Belt will assist with people from region getting into events – and especially leaving the events (people arrive over an extended period of time, but all leave at the same time when the event is over

#### 3. What aspects of today's Addison Circle cause concern to your neighborhood's residents?

- Traffic during events is a nightmare
- People tend to speed on Spectrum and Quorum
- Visitors do not know where to find parking it exists, but maybe needs better signage
- If people that live in the Circle would park in the garages, there would be more on the street for businesses and visitors
- Existing residents need to support the Circle businesses more

- Young people in Addison Circle are not eating in the Circle
- Post is in the business of keeping retail space

leased, so sometimes the establishments are not well run – MAA (the company that took over from Post) has not leased retail previously

#### 4. What new uses or activities would you most like to see within this study area?

- Restaurants like exist in Trinity Groves this could attract the young people in Addison Circle to stay in the Circle
- A real grocery store like Trader Joe's only have a convenience store today
- Starbucks
- Could possible see more townhomes or condos, but that would also increase the traffic and parking problems
- If you create a restaurant destination here on the rail, people could use the Cotton Belt to get to the facility

- Want to see the necessary retail establishments so that one would never need to get in a car and leave the Circle
- Would like to see inexpensive office space for co working – rents on existing spaces are outrageous – not exciting to some – would prefer to see the sites maintained as green space, but know that is not practical
- Assisted living may be a potential use, but Traditions is close by – home health may be preferred if elevators could be added to units
- Addison Circle is a more mature Uptown

# 5. What changes would improve the connections between this study area and the main Addison Circle area?

- The triangle along the north side of the rail should be considered as an entrance rather than an edge
- The triangle should be a grocery store and supporting shopping – or maybe another Mockingbird Station type development
- Like the idea of trails throughout the area connected to the surrounding communities
- Could be a great entry feature at the mid-point

- to Festival Way that connects to the new development to the south
- There is also an opportunity to keep office workers in the Circle for lunch with this type of development – restaurants are currently empty in the daytime
- The parcels to the north are better suited for grocery store or additional residential – prefer condos over apartments – Multi Story

# 6. If the Town could invest in just one or two capital investments next year, which ones would provide the greatest catalytic benefit for desirable development?

- Want to see a series of trail loops that provide options for distance / time
- Bike trail along Cotton Belt is a positive aspect in the future – will be 52 miles long as envisioned
- this could lead to specialty bike shops / repairs
- Should consider shuttle service during events to alleviate parking and traffic issues

#### 7. What other short-term actions would bring the greatest benefit to this study area?

A restaurant incubator could be a good area of

focus

Stakeholder Group 2: Property owners along Broadway (Triangle Property North of DART Rail (8 Owners – 2 Attended the Session)

#### 1. Which properties do you own, how long have you owned them, and what uses do you currently have?

- Have owned two of the buildings since the 1990's – they were RTC buildings – were leasing from the owner and then bought them – they are offices for their Advertising Agency
- Have about 7500 square feet

- Buildings are live/work with apartments on top floors
- For now, would like to see the company stay there (it is doing well), considered living in the building, also considered vacating and consolidating to their building on Wiley Post

# 2. Do you use Addison Circle in your marketing for the property and its tenants? If so, how has it been helpful? If not, why not?

- Are not really connected to Addison Circle today – it hurt them when their road was closed for Addison Circle development
- The events are not a huge problem for them now, although there were problems in the past
- with communication from the Town about closures
- There will be issues with properties along Addison Road due to 2 story height restriction

#### 3. What new uses or activities would you most like to see within this study area?

- Would like to see an extension of the park in the future
- Believe there is enough residential in the area
   see this area as more retail and office, although the restaurants in the Circle are not successful
- There would need to be better access the one way in and out does not work
- Miss the 7/11 that used to be close by
- Everybody delivers now, so it is not as important to have things close to you

- In the area to the north at Airport, there could be something more retail oriented – this could be a great location for the Grocery Store concept
- Would like to see more of the Circle types of activities, or restaurant development like in the Woodlands to the east of their property
- Could envision restaurants in the park
- Need to accommodate dogs
- A hotel would be very good to support the existing conference center

# 4. What changes would improve the connections between this study area and the main Addison Circle area?

- It is important to see walking and bicycle trails connecting all of these sites to the existing Circle development
- Need water features in the area

#### 5. How can this area take advantage of a future Cotton Belt DART line and station?

- Legacy West type development with restaurants and office could occur to the east along the rail line – that would appeal to the apartment people
- High end grocery store / restaurant would be of value to the area (Central Market, Whole Foods, etc.) – Even a walk-through market like

#### Baltimore of San Francisco

- Indoor concert venue
- Parking Garages supporting the multiple venues will be needed
- Native plantings could add identity to the area
- Special events every weekend would be supportive of the Rail / Bus aspects

#### 6. Do you have any other recommendations for this area's future?

Basically need to enhance what is already going on in the area

Stakeholder Group 3: Property owners from the northwestern portion of the study area combined with the two privately held undeveloped parcels at Arapaho and the Tollway (7 Owners 4 Attended the Session representing 3 properties)

#### 1. Which properties do you own, how long have you owned them, and what uses do you currently have?

- Van Trust has property on DNT Purchased in 2015 – zoned for sister office tower planned to be identical to building to the south - part of Quorum Business Association – bought the property intending to build to suit, but tenant went away - now want to consider live work with a residential component to their project may also look at retail
- Avis/Budget has the property on Addison Road - \$26 Million Operation - Works well as it is

- today supports the FBO at the Airport In the future, will have more automated rental system
- 3.2 acres on corner of Airport and Addison have owned property since 1957 - Airport was a dirt strip at that time - office there underutilized interim use - property is for sale currently – there has been a lot of interest from multi-family developers – several don't currently have a presence in Addison Circle but would like to have one

#### 2. What new uses or activities would you most like to see within this study area?

- Would like to see the properties along Addison Road at Airport up to the same level of quality and development type as Addison Circle
- Would like to see live work concept for the properties in this area to support the car rental activity
- Would like to see the area along the Tollway more activated with retail, walkability, residential and office -there is already open space, but it is hidden - this site has the ability to connect to Addison Circle with pedestrian connectivity
- It is hard to pull restaurants away from Belt Line and into Addison Circle - the success of Belt line is hard to overcome (statement was made that this is true if you are focused on your car -Addison Circle has walkability)
- Would like to see the level of food and beverage in Addison Circle increased

- The existing office building site on the tollway is perceived to be on an island
- Addison Circle has lost some of its energy and needs to be re-energized
- The height required by the zoning on the DNT will drive this to be Class AA space due to construction costs. Class AA tenant expects a lot of amenities - Frisco Station is Class AA and there are a lot of amenities with restaurants. entertainment, walkability, etc. People are saying for the rates that are being expected, they can go to the new areas further north. Years ago met with the CEO and COO, now are meeting with CEO and HR Director. Everything is focused on employee retention. Need to brand the office development as being part of Addison Circle, not the Tollway.
- Need to get a name brand restaurant, but may need and supplement the rent to get a

recognizable anchor to catalyze the area

- Need to turn Addison Circle into a District that becomes a destination that gives people a reason to get off of the train. Need to tie into Addison Circle Architecture, but make it more fresh and new
- Southlake has done a lot with outdoor spaces and locating brand restaurants (chains) into the area – need to avoid constant turnover of

restaurants

- Need to become a destination like Trinity Groves
- Restaurants should be focused on millennials and empty nesters
- Independent senior living would be a great addition to the area with the walking trails, theatre, events, etc, it could be very successful

# 3. What changes would improve the connections between this study area and the main Addison Circle area?

- Offices are currently oriented to the tollway need to have stronger connection between office buildings and Addison Circle – a circulator and additional office space to support daytime use of restaurants may be needed – circulator would need to have minimal wait time
- 4. If the Town could invest in just one or two capital investments next year, which ones would provide the greatest catalytic benefit for desirable development?
  - Make it as easy and safe as possible to get across the railroad tracks
  - Consider a grade separated station
- If we cannot put the station above, consider elevating the pedestrians

#### 5. Do you have any other recommendations for this area's future?

- Accommodating small children could help attract more families to the area
- The Town may need to make some sort of financial commitment to make the development envisioned a reality

Stakeholder Group 4: Town of Addison and DART representatives (3 – 2 City and 1 DART)

#### 1. What are the current plans and concepts for the Cotton Belt station here?

- There are a lot of things that DART can do with the surrounding properties
- The platform is essentially set at this point
- Each station may have its own architectural identity
- There will be a certain number of spaces that DART needs – they will look at shared parking
- DART maintains ownership 99 year leases

- Cotton Belt Construction timeline is currently 2022
- Submitted EIS and looking for ROD by June or July
- Bus bays and parking could be separated from development as long as it is clear visibility to the platform
- There can be at grade pedestrian access at both ends of the platform

#### 2. What development would be most supportive of the success of transit?

- This should be the ultimate destination Addison Circle was designed for Rail
- DART will send ridership projections

- The difference between 20 minute headways (light rail) and 30 minute (commuter rail) should not be an issue
- DART has commissioned a study on how much parking has been provided and what is being utilized (this is to address the overparking requirements of lenders) – will be complete by this time next year
- Have an issue with parking garages being built where it would be better as active space
- Dense environment in this area is needed with strong pedestrian connections
- Bus shuttles may be an option if there is a PID

or TMA - 50/50 cost split

- Need to build an identity of "Downtown Addison"
- All of the stations are doing well from a housing standpoint – focus on millennials and knowledge workers – there has not been much demand for condos around stations – mainly market rate apartments
- Galatyn Station is a great example of having festivals next to a station
- It is possible to develop above the tracks, but the price of land is not there to support that type of development.

#### 3. What new uses or activities would you most like to see within this study area?

- The area to the north should be looked at in relation to "last mile" – it has a bus line on Addison Road and could support the station.
- It should be envisioned for residential, but because of proximity to the airport, should probably not be owner occupied

## **Special Project Committee Meetings**

The Addison City Council appointed members of the Special Projects Committee to serve as citizen guides during the study process. Four meetings between February and July of 2018 facilitated discussion and the review of the project's status as it progressed towards completion. The following notes detail comments submitted to the planning team by members of the committee over the span of these four meetings:

#### Meeting 1: February 28, 2018

Strengths and Opportunities – Area 1 (Addison Central)

- Only 3 Property Owners
- Increase Tax Base
- Sense of Community Knit the whole together
- Convenience
- Special Recreation
- Something different that nobody has
- Dovetail with Parks Plan Update
- Support traffic to Taste of Addison
- Support traffic for labor force to restaurant business
- Addison Transit Center is already there these facilities transfer to and from the train
- Rail becoming the primary transportation to DFW Airport
- Blend into Addison Circle Park and the new Addison Airport development
- Need for public multi-level parking to support

- stop in Addison as well as support for events & retail on Beltline
- Walking distance for Circle residents
- Expand urban lifestyle that's here now
- Recruiting top talent from other suburbs for businesses in Addison
- Special Rec
  - something more than regular park activities
  - Opportunity to dovetail with Parks plan
- Recruiting
  - Corporate concern about attracting top talent
  - they want transit
- CRITICAL
  - attracting talent
  - need for multi-purpose parking
    - address concerns
  - Building on existing assets
    - transit center
  - expand the urban life style
  - Sense of community
    - knitting the pieces together
  - add value to increase tax base

Weaknesses and Threats – Area 1 (Addison Central)

- Keeping pedestrian walkways safe along Quorum & Addison Road along the Cotton Belt
- Even when there is not a festival, there is heavy foot traffic
- Walking to the Belt Line Safety with Train
- Odd Shaped Properties

- MAA Management not being responsive to the apartment residents and retail tenants' needs.
   Gate malfunctions. Closed shops. Unhappy residents who leave Addison.
- Making sure management works
- This would be different CO

- Lose carnival area for special events
- Need much more parking
- Increased traffic
- Less green environment
- Safety (community)
- Do we want more residents?
- Too dense?
- Challenge creativity what do we have no one

#### else does?

- Reduce parking spaces for Taste Addison, Kaboom Town Vendors
- Uber, Lyft instead of transit?
- Cost of transit?
- CRITICAL
  - Management issues f/ development
  - pedestrian safety
  - questions with Uber/Lyft vs. DART
  - questions on cost to use DART

#### Strengths and Opportunities – Area 2 (Addison Circle West)

- Use of town land for developing
- town building alternatives ie. new town hall area
- retail opportunities for airport businesses and customers and residential areas
- tie rest of community to airport
- opportunity to develop land that has not been in line with other Addison development
- Rectangular land parcels allow for efficient

- development
- opportunity to embrace Addison airport
- Opportunity to set tone for Addison Circle 2.0 on heavily traveled Addison Road
- Mix use/park development
- CRITICAL
  - Park/open space
  - airport businesses and customers services (retail)
  - Tie community to the airport

#### Weaknesses and Threats - Area 2 (Addison Circle West)

- multiple property owners
- no residential airport noise contours
- disrupt residents in the townhomes/apartments, if incompatible here
- reduce potential parking space for Taste Addison for vendors
- Isolated from Addison Circle
- No synergies to north or west
- we need overflow parking for major events
- leave the cow pasture alone, it's a nice touch the way it is

- size of area/layout narrow
- increased traffic/ need more stop lights
- CRITICAL
  - Better access for vendors for Taste of Addison
  - Bridge the airport and Circle
  - isolated
- INVESTIGATION
  - parking (current) and changes anticipated with DART

#### Site 1 (Addison Central) Brainstorming

- Parking
- "Legacy food hall" /restaurant cluster
- Stronger connectivity East/west and North/ South
- Ride Share pick up/drop off
- Multiple options (tunnel/bridge)

#### Site 2 (Addison Circle West) Brainstorming

- Retail/commercial
- connect the street grid
- multifamily (senior?)
- town hall development (synergy with fire and police)
- expand the convention center?
  - what are current needs?
- food options (takeout or casual)

#### Further Investigation

- Conference center needs
- specifics on height restrictions
- exhibit/stations on DART (get DART)

- more office/mixed-use
- R/R Training Center/incubator/exhibitions

permanent carnival/entertainment area

- Art Incubator
- All-year round destination (not just festivals)
- Grocery options?
- Art district (tied to conference?)
- Car rental
- Convenience store 24-hour option
- Entertainment facilities
- Wider sidewalk/trail, tie west side to east

#### presentation)

- Ridership on line (by station)
- Need for senior living

#### Meeting 2: April 25, 2018

#### Vision Statement

- Making Addison a major destination, not just Addison Circle
- Nod to architecture quality, high density, mixed-use
- "TOD" sometimes overused

#### **Guiding Principles**

Public art

- Hesitant to use "high density"; use urban character/lifestyle instead
- Multimodal; hub for mobility
- Welcoming for live/work/play for all Addison
- New gateway into Addison

Environmental/sustainable features

- Gateway
- Support for community events and performances

#### Site 1 (Addison Central)

- Concern for competition with Belt Line restaurants
- Support existing residential vs. building up additional residential
- Concern for development activity fronting Arapaho; used primarily for through routes
- Support for more services along Addison Road
- Question about the demand for additional tollway office
- Option B office building may act as barrier

#### Site 2 (Addison Circle West)

- Is there a way to better connect the airport to Addison Circle?
- No sidewalk along some of the east side of Addison Road or a way to cross Addison Road
- A direct street connection may invite parking for community dog park
- Hard to imagine successful retail at the corner of Addison Rd & Airport Pkwy

#### Indicators

Safety

#### Meeting 3: May 31, 2018

#### Vision Statement

No additional comments

#### Addison Circle West

- Curvilinear Artist Way connection preferred or some other measure to mitigate traffic
- Not sure about the need for another hotel

- Relationship to Airport and Conference Centre
- "vehicular" seems emphasized over other modes

between station and the park; open up the views, permeable

- Support for developing the full site (including Addison Rd/Arapaho corner)
- Food market concept; food-focused retail
- Add support for existing restaurants in principles; more emphasis on shops and culinary school
- Arts destination more than just the theater
- Work the green space into area south of the rail
  - Lack of traffic
- Townhome development may work well here; ownership product +1
  - Change layout on Option B to extend residential to Airport Pkwy
- Community rec center
- Small business services, co-working space (Option A) at Airport Pkwy corner

- Non-res uses, parking structure
- Support for urban res + retail at northern site
  - Concern for success of retail along Addison

#### Road

#### Addison Central

- Potential concern for building heights adjacent to park
- Support the extension of park activities into the site before and after development
- Market flexibility for res vs office between Quorum and Tollway

- Senior living could be a viable component
- High design standard for buildings and public realm
- Strong Quorum to station ped connection toward Belt Line
- Support for bike/ped line along rail
- Support for an urban grocer

#### Meeting 4: July 26, 2018

#### DART TOD Tour

- Mockingbird trail seemed disconnected and barren (no trees)
  - Addison trail should be more pleasant for peds
  - Bring in Arbor and Legacy Foundations as partners
  - Plan should address ped amenities
- Liked the look of the newer Richardson stations
- Shade, fountains

- Signage should be intuitive at the platform
- Liked the master developer approach to Cityline
  - Created a corporate campus with third party vendors
- Importance of Angelika Theater stood out as regional draw
  - You have to be destination-oriented (day or night)

#### Chapter 2 - Strategic Direction - Addison Circle West

- Zoning tool for market flexibility with uses but maintain form
  - ex. senior living
- Parking needs to be intuitive for the retail
- More discussion in text, teaser parking?Signage?
- Clarify intended vehicle connections (fire lanes)
- Retail ready seems too limiting; "Flex space"

#### Chapter 2 – Addison Central

- Screening of parking structures is important
- Worry that grocery is a viable use
  - Keep it flexible

#### Chapter 2 – Economic

- Alternatives that include senior housing
- This section will include capacity of development
- What is meant by being somewhat "selective" in the market?

- Building height: "up to" language; Should it be more similar to existing Addison Circle?
- Don't pigeon-hole just food; Should also be entertainment-oriented

#### Chapter 2 - Open Space

Design standards that continue the high quality in the area

#### Chapter 2 - Circulation

Supporting transit and circular trolley

#### Chapter 3 – Implementation

Town should stay aware of DART's action and schedule for service implementation

#### Additional Questions

- How realistic is the market for retail?
- How do we create enough of a destination?
- Why the drive time for the extended trade area?
- Can economic analysis address retail ready

#### space?

- Special event usage?
- Demographics to support the proposed uses?
   DART demographics that are using transfer center?

## **Community Workshop 1**

The first community workshop was held on March 8, 2018. This event provided the public input necessary for the development of two alternative scenarios for each site. These alternatives were based on direction received from both committee members and the public at large.

Results from the keypad polling exercise conducted at this event are provided in this appendix, as well as feedback from the following stations:

- Where Am I? (Registration)
- Station 2 Mobility
- Station 3 Site 1
- Station 4 Site 2

#### Station 1 - Existing Conditions

What do you like best about the existing character of Addison Circle and the study area sites?

- Parks/walking trails
- Open space variety of possible uses
- Trees, nature, walkable, open space for activities, sports, fitness
- Wide open spaces

- Walk to bars/restaurants
- Free Wi-Fi to work in park
- Open space small town atmosphere
- Major connectivity hub of the future
- Green space not just concrete

What features, activities, or services are currently missing?

- Bike paths
- Playgrounds
- Farmers market/culinary education +1
- Boutique hotel
- High rise condo
- Bars and restaurants
- Medical
- Pedestrian mall
- Grocery store (Sprouts/Trader Joes)
- Condo complex with mixed-use included

- Lighting
- Soccer/futsal court open to public, bocce ball
- Sidewalk cafes
- Better connectivity/crosswalks
- Restaurants that last more than a few months +1
- Restaurant incubator/market +1
- Senior living

#### Station 2 - Mobility

What connections should be created or strengthened?

- Elevate track over Addison Road +1
- Smart street technology
- Plan for little/no need for parking garages
- Rail crossing timing for traffic
- Need for ped crossing across tollway
- Potential circulation issues for cars with train crossings
- Lighting/safety for evening ped activity
- Trail along the rail (for bike, running/walking) +3
- Cotton Belt + TexRail integration
- Ensure safety at pedestrian crossings on Quorum and Addison Road

- Elevated pedestrian crossing at Arapaho & Dallas North Tollway
- Wide sidewalks
- Bike trail/walk trail, bike racks
- Bike trail to Welch Road from Addison Circle area
- Some of Addison Road does not have sidewalks

   area south of the conference center to Addison
   Transit Center. For mobility of pedestrians, bicycles, and wheelchairs, please create sidewalks where they do not exist. Also look at additional areas of Addison Road for lack of sidewalks
- First mile/last mile connectivity to DART station

#### Station 3 - Site 1

What should the area be called?

- Rail Mctrackface
- Addison Central +1
- Addison Train Way
- Quorum Centre
- Addison Centre

#### Other Comments

- Higher-end hotel with direct airport access via rail +2
- Free trolley around Addison (and Addison in particular) +3
- Need more trees, trails
- Improved infrastructure to alleviate crowds and traffic for big Addison events

- Addison Way Station
- Addison Circle Station
- Cotton Belt Commons
- Addison Cotton Belt Vicinity
- Addison Crossing +1
- Sidewalks and open spaces +1
- Better parking signage

#### Station 4 - Site 2

#### What should the area be called?

- Addison Circle West +1
- Addison Circle (just market it as part of Addison Circle) +5

#### Other Comments

- Creative pockets
- Water (interactive fountains) in a park is okay, but care should be taken to prevent children from being hurt
- Open sports area within and public green space
- Please note votes for streetscapes landscaping and wide sidewalks softens image, shade=walkability

- Addison Uptown
- Airport Row
- West Addison Park
- Wide sidewalks, brick preferred +1
- Community garden +1
- Senior living +4
- Amazon GO!
- Theater academy
- Creative outlet all ages such as painting with a twist, Quiqqleys clayhouse, sip and board

#### Other Comments

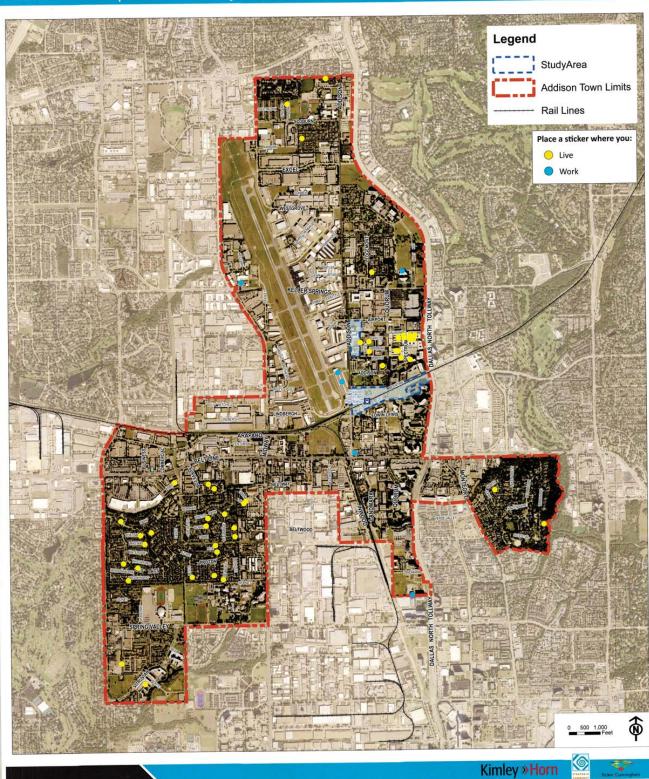
- Increased collaboration between Addison, Farmers Branch, and Carrollton +1
- Addison needs more public sports fields/courts
- Community garden
- We need connections between areas, trails, etc.
- Circulator all along Belt Line and Arapaho loop

- Parking garage
- Taxi, Uber, Lyft pickup/dropoff lane and separate area for cell phone waiting like at airport
- Safety lights, security personnel, emergency phone
- Impact on Keller Springs if Arapaho/Belt Line blocked by train traffic

# Where Am I?



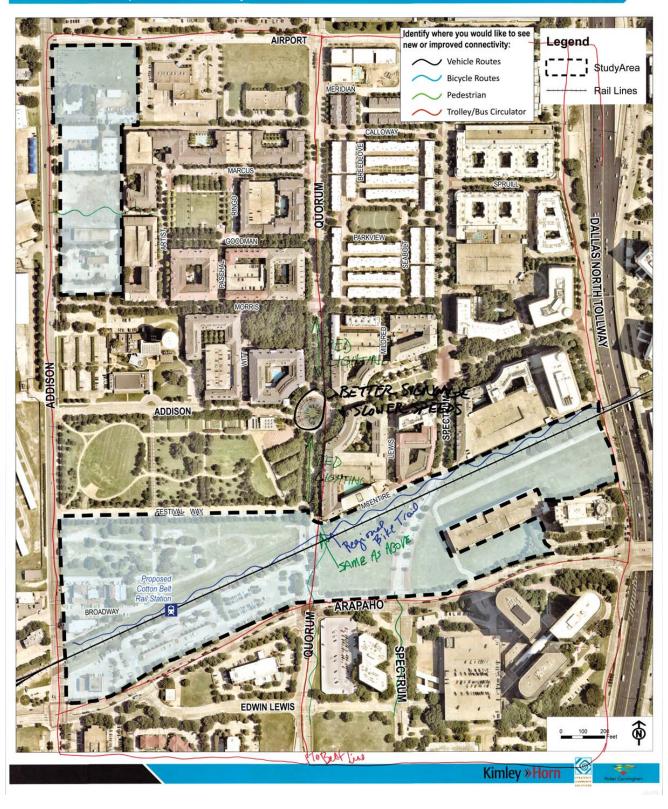
Addison Circle Special Area Study



# **Study Area Mobility**



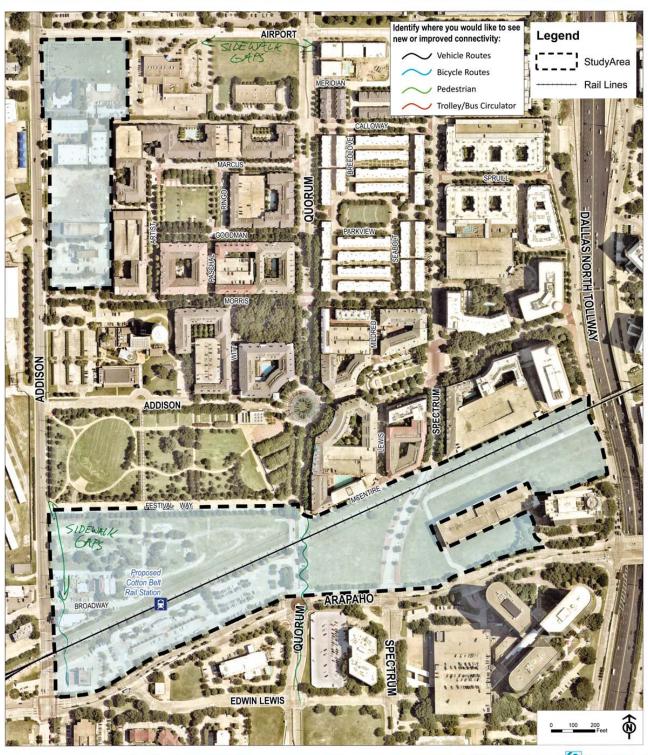
Addison Circle Special Area Study



# **Study Area Mobility**



Addison Circle Special Area Study





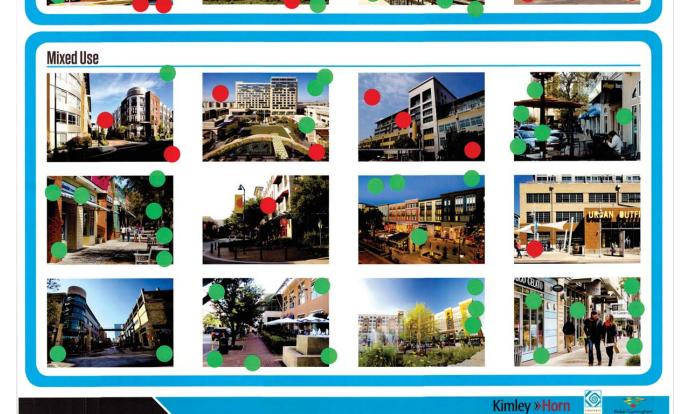




Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?

# Urban Residential Green = Like / Red = Dislike Like / Red = Dislike





Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?

# Businesses & Restaurants Green = Like / Red = Dislike A second of the control o



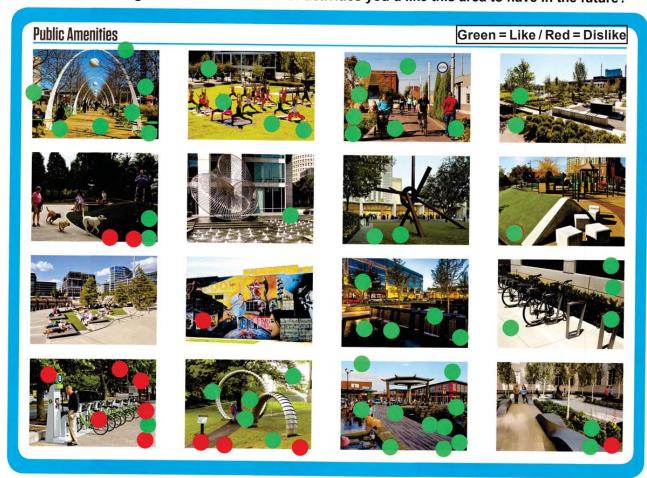
Kimley »Horn





Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?







Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?

# Urban Residential Green = Like / Red = Dislike Like / Red = Dislike







Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?

#### **Businesses & Restaurants**























#### Office

























Kimley »Horn







Addison Circle Special Area Study

Which of these images show the character or activities you'd like this area to have in the future?





# Keypad Polling Preferences - Community Workshop #1

			Somewhat	Strongly			
	Strongly	Somewhat	disagree	disagree	I'm not sure	Agree	Disagree
What activities and uses should be part of the study area's future?	agree (1)	agree (2)	(3)	(4)	(5)	(1+2)	(3+4)
A restaurant cluster or incubator like Trinity Groves	61.5%	17.9%	15.4%	5.1%	0.0%	79.5%	20.5%
Performance spaces and entertainment attracting people who live							
or work in Addison	52.6%	18.4%	7.9%	13.2%	7.9%	71.1%	21.1%
A trolley/bus circulator running throughout the Addison Circle area	48.7%	28.2%	5.1%	15.4%	2.6%	76.9%	20.5%
A 'food hall' like the one at Legacy West	46.2%	30.8%	10.3%	7.7%	5.1%	76.9%	17.9%
Performance spaces and entertainment attracting people traveling							
on the Cotton Belt line	46.2%	28.2%	10.3%	12.8%	2.6%	74.4%	23.1%
Parking for the homes and businesses in this area	46.2%	23.1%	20.5%	10.3%	0.0%	69.2%	30.8%
Fast-casual restaurants	44.7%	34.2%	15.8%	5.3%	0.0%	78.9%	21.1%
Enough parking for visitors to Addison's special events	44.7%	18.4%	21.1%	15.8%	0.0%	63.2%	36.8%
Housing for active seniors	43.6%	41.0%	7.7%	5.1%	2.6%	84.6%	12.8%
A grocery store	41.0%	33.3%	12.8%	12.8%	0.0%	74.4%	25.6%
Retail shops and services to serve visitors to Addison Circle	41.0%	25.6%	12.8%	12.8%	7.7%	66.7%	25.6%
Retail shops and services to serve people traveling on the Cotton							
Belt line	40.0%	37.5%	10.0%	10.0%	2.5%	77.5%	20.0%
Shared office space for small businesses	38.5%	43.6%	5.1%	10.3%	2.6%	82.1%	15.4%
Retail shops and services to serve area employees	37.8%	32.4%	21.6%	5.4%	2.7%	70.3%	27.0%
Housing for young professionals	36.8%	44.7%	7.9%	5.3%	5.3%	81.6%	13.2%
Parking and loading areas for the vendors at Addison's special							
events	32.5%	27.5%	15.0%	15.0%	10.0%	60.0%	30.0%
Retail shops and services to serve Addison Circle residents	30.8%	46.2%	12.8%	7.7%	2.6%	76.9%	20.5%
A hotel to support the Convention Center	30.8%	25.6%	23.1%	15.4%	5.1%	56.4%	38.5%
Businesses that benefit from location near Addison Airport	26.3%	26.3%	18.4%	21.1%	7.9%	52.6%	39.5%
Art galleries and studios	25.6%	41.0%		17.9%		66.7%	25.6%
Education or training programs to support Addison companies	25.6%	25.6%		23.1%		51.3%	43.6%
Locations for corporate offices of major companies	21.6%	35.1%		27.0%		56.8%	37.8%
High-end, famous restaurants	21.1%	42.1%		13.2%		63.2%	34.2%
Housing for families with children	15.8%	21.1%	28.9%	28.9%	5.3%	36.8%	57.9%
Businesses used by people traveling in and out of Addison Airport	15.4%	20.5%	35.9%	10.3%	17.9%	35.9%	46.2%
Housing for seniors needing assistance	12.8%	30.8%	17.9%	28.2%	10.3%	43.6%	46.2%

			Somewhat	Strongly			
	Strongly	Somewhat	disagree	disagree	I'm not sure	Agree	Disagree
What activities and uses should be part of the study area's future?	agree (1)	agree (2)	(3)	(4)	(5)	(1+2)	(3+4)
A new Town Hall	12.8%	20.5%	17.9%	43.6%	5.1%	33.3%	61.5%
Restaurants focused on fast food or take-out	2.5%	15.0%	20.0%	62.5%	0.0%	17.5%	82.5%
			Somewhat	Strongly			
	Strongly	Somewhat	disagree	disagree	I'm not sure	Agree	Disagree
What activities and uses should be part of Site 1's future?	agree (1)	agree (2)	(3)	(4)	(5)	(1+2)	(3+4)
There should be inviting pedestrian connections between the future							
Site 1 and the office towers along the Tollway.	92.5%	5.0%	2.5%	0.0%	0.0%	97.5%	2.5%
There should be inviting pedestrian connections between Addison							
Circle and the office towers along the Tollway.	86.8%	13.2%	0.0%	0.0%	0.0%	100.0%	0.0%
The urban character of Addison Circle should be continued in this							
area.	86.5%	8.1%	2.7%	0.0%	2.7%	94.6%	2.7%
Addison Circle Park should have a major entrance from the future							
Site 1.	68.4%	18.4%	0.0%	2.6%	10.5%	86.8%	2.6%
There should be events here that bring people to Addison every							
week or month, in addition to the Town's big events.	44.7%	39.5%		2.6%	0.0%	84.2%	15.8%
			Somewhat	Strongly			
	Strongly	Somewhat	disagree	disagree	I'm not sure	Agree	Disagree
What activities and uses should be part of Site 2's future?	agree (1)	agree (2)	(3)	(4)	(5)	(1+2)	(3+4)
People living or working here should be able to walk or bike to							
Addison Circle and the Site 1.	97.4%	0.0%	0.0%	2.6%	0.0%	97.4%	2.6%
Development here should extend the character of Addison Circle to							
Addison Road.	69.4%	22.2%	8.3%	0.0%	0.0%	91.7%	8.3%
People flying in and out of Addison Airport should be able to walk or							
bike to restaurants, shops and services here.	56.4%	20.5%	15.4%	5.1%	2.6%	76.9%	20.5%

## Community Workshop 2

The second community workshop took place on May 24, 2018. The major objective for this event was to weigh the advantages, disadvantages, opportunities, and challenges of either option for both sites.

Results from the keypad polling exercise conducted at this event are provided in this appendix. The following notes were recorded by attendees over the course of the event:

#### Addison Central/Commons Character Feedback

- Addison has an involved senior population. They want to stay in Addison – own in Addison. A three-story townhome is not an option for seniors. One story condominiums?! Plus senior living like Traditions (in Dallas) on Arapaho – please!
- Addison Central
- I suggest senior housing (rental). This would be a great location for active seniors, since it's so

close to public transportation.

- Water features are good.
- Retain friendly, neighborhood character of Addison.
- Will there still be enough space for carnival?
- Need + avenue to Belt Line.

#### Addison Circle West Character Feedback

- Consider senior (rental) housing since it's close to public transportation, it would be a natural for active seniors.
- Option A
  - No surface parking/add another wrap residential project with retail at lower level.
- Option B
  - Add small pocket park
  - Add live/work facing Morris; Suggest high density apts. vs townhomes as it is by airport and busy Addison Rd.
- Townhomes would sell quickly to Aviation buffs.

#### **Mobility Comments**

- More sidewalks
- Walk/bike trails
- Study of actual resident "ped shed"
  - We walk/ride bikes greater distances.
  - We live in a higher density area with green

walk paths because we like to walk/ride bikes.

- Does study include the types of streets around the area?
  - Sidewalks near parks vs along busier streets
  - Amount of trees

#### **Market Comments**

- What is the current occupancy of retail and office spaces in this area vs proposed retail and office space in options A and B?
- Show us retail that isn't another "salon"/"spa" in

current/existing comm. space. More comm. space does not equate to useful retail.

#### **Strategic Direction Feedback**

- Consider senior rental housing. It's near public transportation – currently bus and with the addition of the train, the location would be perfect for active seniors.
- Will there be enough food and entertainment and lodging for visitors?
- Pedestrian bridge over the tollway makes sense.
- Suggest high sound barrier wall along Addison Road if residential to be direct opposite airport.

- Boutique Hotel at Addison Central/Commons Option A.
- B. This option is better draw than office. Suggest cafes, food, activities, rest, retail that face the park and connect to DART.
- B. This option is better with the current surrounding of the area. It's a better attraction area for business than living. Adds entertainment options.
- B. Entertainment, comedy, clubs, bars, activities for various ages.

#### **Keypad Polling Preferences - Community Workshop #2**

#### Feedback on Addison Circle West

	Some-	Some-					Rank
Strongly	what	what	Strongly	I'm not			for
agree	agree	disagree	disagree	sure	Agree	Disagree	Agree
	Ad	dison Cir	cle West,	Option A	(Tourisn	ո)	
31.3%	31.3%	18.8%	12.5%	6.3%	62.5%	31.3%	4
21.4%	50.0%	7.1%	7.1%	14.3%	71.4%	14.3%	1
25.0%	37.5%	31.3%	6.3%	0.0%	62.5%	37.5%	5
18.8%	50.0%	6.3%	12.5%	12.5%	68.8%	18.8%	2
37.5%	18.8%	31.3%	12.5%	0.0%	56.3%	43.8%	7
13.3%	20.0%	26.7%	6.7%	33.3%	33.3%	33.3%	11
12.5%	37.5%	25.0%	12.5%	12.5%	50.0%	37.5%	10
18.8%	37.5%	18.8%	12.5%	12.5%	56.3%	31.3%	8
18.8%	43.8%	12.5%	18.8%	6.3%	62.5%	31.3%	6
25.0%	31.3%	6.3%	18.8%	18.8%	56.3%	25.0%	9
	_			_			
31.3%	37.5%	12.5%	12.5%	6.3%	68.8%	25.0%	3
	agree  31.3%  21.4%  25.0%  18.8%  37.5%  13.3%  12.5%  18.8%  25.0%	Strongly what agree  31.3% 31.3%  21.4% 50.0%  25.0% 37.5%  18.8% 50.0%  37.5% 18.8%  13.3% 20.0%  12.5% 37.5%  18.8% 43.8%  25.0% 31.3%	Strongly agree         what agree         what disagree           Addison Cir           31.3%         31.3%         18.8%           21.4%         50.0%         7.1%           25.0%         37.5%         31.3%           18.8%         50.0%         6.3%           37.5%         18.8%         31.3%           13.3%         20.0%         26.7%           12.5%         37.5%         25.0%           18.8%         37.5%         18.8%           18.8%         43.8%         12.5%           25.0%         31.3%         6.3%	Strongly agree         what agree         what disagree         Strongly disagree           Addison Circle West, or additional circle with a series of a series of a series or additional circle with a series or additional circle west, or add	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure           Addison Circle West, Option A           31.3%         18.8%         12.5%         6.3%           21.4%         50.0%         7.1%         7.1%         14.3%           25.0%         37.5%         31.3%         6.3%         0.0%           18.8%         50.0%         6.3%         12.5%         12.5%           37.5%         18.8%         31.3%         12.5%         0.0%           13.3%         20.0%         26.7%         6.7%         33.3%           12.5%         37.5%         25.0%         12.5%         12.5%           18.8%         37.5%         18.8%         12.5%         12.5%           18.8%         43.8%         12.5%         18.8%         6.3%           25.0%         31.3%         6.3%         18.8%         6.3%	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure         Agree           Addison Circle West, Option A (Tourisn 31.3%           31.3%         18.8%         12.5%         6.3%         62.5%           21.4%         50.0%         7.1%         7.1%         14.3%         71.4%           25.0%         37.5%         31.3%         6.3%         0.0%         62.5%           18.8%         50.0%         6.3%         12.5%         12.5%         68.8%           37.5%         18.8%         31.3%         12.5%         0.0%         56.3%           13.3%         20.0%         26.7%         6.7%         33.3%         33.3%           12.5%         37.5%         25.0%         12.5%         12.5%         50.0%           18.8%         37.5%         18.8%         12.5%         12.5%         56.3%           18.8%         43.8%         12.5%         18.8%         6.3%         62.5%           25.0%         31.3%         6.3%         18.8%         18.8%         56.3%	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure         Agree         Disagree           Addison Circle West, Option A (Tourism)           31.3%         31.3%         18.8%         12.5%         6.3%         62.5%         31.3%           21.4%         50.0%         7.1%         7.1%         14.3%         71.4%         14.3%           25.0%         37.5%         31.3%         6.3%         0.0%         62.5%         37.5%           18.8%         50.0%         6.3%         12.5%         12.5%         68.8%         18.8%           37.5%         18.8%         31.3%         12.5%         0.0%         56.3%         43.8%           13.3%         20.0%         26.7%         6.7%         33.3%         33.3%         33.3%           12.5%         37.5%         25.0%         12.5%         12.5%         50.0%         37.5%           18.8%         37.5%         18.8%         12.5%         12.5%         56.3%         31.3%           18.8%         43.8%         12.5%         12.5%         56.3%         31.3%           18.8%         43.8%         12.5%         18.8%         62.5%         31.3% </td

#### Feedback on Addison Circle West

	ı	<b>C</b>	6		12		1	
		Some-	Some-		ľm			
	Strongly	what	what	Strongly	not			Rank for
	agree	agree	disagree				Disagree	Agree
	A	ddison (	Circle Wes	t, Option	B (Expa	nded N	leighborho	od)
The development character of the Option will								
create desirable places to live, work and visit.	20.0%	60.0%	13.3%	6.7%	0.0%	80.0%	20.0%	1
The uses in the Option will add to the choices								
found in Addison today.	37.5%	18.8%	37.5%	6.3%	0.0%	56.3%	43.8%	8
The development character of the Option is								
appropriate along these major roadways.	18.8%	18.8%	31.3%	25.0%	6.3%	37.5%	56.3%	9
The development character of the Option								
supports the success of Addison Airport.	6.3%	12.5%	37.5%	18.8%	25.0%	18.8%	56.3%	11
The development character of the Option will								
enhance today's Addison Circle neighborhood.	31.3%	37.5%	12.5%	18.8%	0.0%	68.8%	31.3%	2
The Option includes uses that the market will								
support in this part of the Metroplex.	12.5%	50.0%	12.5%	18.8%	6.3%	62.5%	31.3%	6
The Option's uses allow Addison to compete								
more successfully in attracting businesses.	12.5%	25.0%	43.8%	6.3%	12.5%	37.5%	50.0%	10
The Option's uses allow Addison to compete								
more successfully in attracting residents.	26.7%	40.0%	20.0%	6.7%	6.7%	66.7%	26.7%	5
The Option's uses should make Addison's tax								
base stronger and more diverse.	12.5%	56.3%	12.5%	6.3%	12.5%	68.8%	18.8%	3
The Option encourages trips on foot or by bike.	25.0%	37.5%	18.8%	6.3%	12.5%	62.5%	25.0%	7
The Option supports travel by transit (DART bus								
or Cotton Belt rail).	31.3%	37.5%	18.8%	12.5%	0.0%	68.8%	31.3%	4

#### Feedback on Addison Central - Commons

	Some-	Some-					Rank
Strongly	what	what	Strongly	I'm not			for
agree	agree	disagree	disagree	sure	Agree	Disagree	Agree
Ac	ldison Ce	entral - Co	mmons, C	ption A	(Residen	tial Focus)	
68.8%	25.0%	0.0%	6.3%	0.0%	93.8%	6.3%	1
62.5%	25.0%	0.0%	12.5%	0.0%	87.5%	12.5%	5
56.3%	37.5%	0.0%	6.3%	0.0%	93.8%	6.3%	2
66.7%	26.7%	0.0%	6.7%	0.0%	93.3%	6.7%	4
60.0%	13.3%	13.3%	13.3%	0.0%	73.3%	26.7%	12
73.3%	13.3%	0.0%	13.3%	0.0%	86.7%	13.3%	7
56.3%	18.8%	0.0%	18.8%	6.3%	75.0%	18.8%	11
53.3%	26.7%	13.3%	6.7%	0.0%	80.0%	20.0%	9
73.3%	13.3%	0.0%	6.7%	6.7%	86.7%	6.7%	8
	68.8% 62.5% 56.3% 60.0% 73.3% 56.3%	Strongly agree         what agree           Addison Co           68.8%         25.0%           62.5%         25.0%           56.3%         37.5%           66.7%         26.7%           60.0%         13.3%           73.3%         13.3%           56.3%         18.8%           53.3%         26.7%	Strongly agree         what agree         what disagree           Addison Central - Co         68.8%         25.0%         0.0%           62.5%         25.0%         0.0%           56.3%         37.5%         0.0%           66.7%         26.7%         0.0%           60.0%         13.3%         13.3%           73.3%         13.3%         0.0%           56.3%         18.8%         0.0%           53.3%         26.7%         13.3%	Strongly agree         what agree         what disagree         Strongly disagree           Addison Central - Commons, Common	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure           Addison Central - Commons, Option A           68.8%         25.0%         0.0%         6.3%         0.0%           62.5%         25.0%         0.0%         12.5%         0.0%           56.3%         37.5%         0.0%         6.3%         0.0%           66.7%         26.7%         0.0%         6.7%         0.0%           73.3%         13.3%         13.3%         13.3%         0.0%           56.3%         18.8%         0.0%         18.8%         6.3%           53.3%         26.7%         13.3%         6.7%         0.0%	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure         Agree           Addison Central - Commons, Option A (Residen)           68.8%         25.0%         0.0%         6.3%         0.0%         93.8%           62.5%         25.0%         0.0%         12.5%         0.0%         87.5%           56.3%         37.5%         0.0%         6.3%         0.0%         93.8%           66.7%         26.7%         0.0%         6.7%         0.0%         93.3%           60.0%         13.3%         13.3%         13.3%         0.0%         73.3%           73.3%         13.3%         0.0%         18.8%         6.3%         75.0%           56.3%         18.8%         0.0%         18.8%         6.3%         75.0%           53.3%         26.7%         13.3%         6.7%         0.0%         80.0%	Strongly agree         what agree         what disagree         Strongly disagree         I'm not sure         Agree         Disagree           Addison Central - Commons, Option A (Residential Focus)           68.8%         25.0%         0.0%         6.3%         0.0%         93.8%         6.3%           62.5%         25.0%         0.0%         12.5%         0.0%         87.5%         12.5%           56.3%         37.5%         0.0%         6.3%         0.0%         93.8%         6.3%           66.7%         26.7%         0.0%         6.7%         0.0%         93.3%         6.7%           60.0%         13.3%         13.3%         13.3%         0.0%         73.3%         26.7%           73.3%         13.3%         0.0%         18.8%         6.3%         75.0%         18.8%           56.3%         18.8%         0.0%         18.8%         6.3%         75.0%         18.8%           53.3%         26.7%         13.3%         6.7%         0.0%         80.0%         20.0%

#### Feedback on Addison Central - Commons

		Some-	Some-					Rank
	Strongly	what	what	Strongly	I'm not			for
	agree	agree	disagree	disagree	sure	Agree	Disagree	Agree
	Addison Central - Commons, Option A (Residential Focus)							
The Option's uses should make Addison's tax								
base stronger and more diverse.	53.3%	33.3%	6.7%	6.7%	0.0%	86.7%	13.3%	6
The Option encourages trips on foot or by bike.	40.0%	40.0%	0.0%	13.3%	6.7%	80.0%	13.3%	10
The Option supports travel by transit (DART bus								
or Cotton Belt rail).	81.3%	12.5%	0.0%	6.3%	0.0%	93.8%	6.3%	3

		Some-	Some-		ľm			
	Strongly	what	what	Strongly	not			Rank for
	agree	agree	disagree	disagree	sure	Agree	Disagree	Agree
		Addiso	n Central -	Common	s, Opti	on B (Fo	ood Centra	I)
The development character of the Option will								
create desirable places to live, work and visit.	31.3%	18.8%	18.8%	31.3%	0.0%	50.0%	50.0%	5
The uses in the Option will add to the choices								
found in Addison today.	25.0%	25.0%	12.5%	37.5%	0.0%	50.0%	50.0%	6
The development character of the Option is								
appropriate adjacent to the new Cotton Belt								
Station.	12.5%	43.8%	12.5%	31.3%	0.0%	56.3%	43.8%	3
The development character of the Option is								
appropriate adjacent to the North Texas								
Tollway.	13.3%	46.7%	20.0%	13.3%	6.7%	60.0%	33.3%	2
The development character of the Option is								
appropriate adjacent to Addison Circle Park.	18.8%	25.0%	25.0%	31.3%	0.0%	43.8%	56.3%	8
The development character of the Option will								
enhance today's Addison Circle neighborhood.	6.3%	25.0%	12.5%	43.8%	12.5%	31.3%	56.3%	10
The Option includes uses that the market will								
support in this part of the Metroplex.	12.5%	25.0%	25.0%	18.8%	18.8%	37.5%	43.8%	9
The Option's uses allow Addison to compete								
more successfully in attracting businesses.	25.0%	25.0%	37.5%	12.5%	0.0%	50.0%	50.0%	7
The Option's uses allow Addison to compete								
more successfully in attracting residents.	6.3%	18.8%	37.5%	31.3%	6.3%	25.0%	68.8%	12

		Some-	Some-		ľm			
	Strongly	what	what	Strongly	not			Rank for
	agree	agree	disagree	disagree	sure	Agree	Disagree	Agree
		Addiso	n Central -	Common	ıs, Opti	on B (Fo	ood Centra	I)
The Option's uses should make Addison's tax								
base stronger and more diverse.	6.3%	18.8%	43.8%	25.0%	6.3%	25.0%	68.8%	11
The Option encourages trips on foot or by bike.	12.5%	43.8%	0.0%	37.5%	6.3%	56.3%	37.5%	4
The Option supports travel by transit (DART bus								
or Cotton Belt rail).	18.8%	56.3%	18.8%	6.3%	0.0%	75.0%	25.0%	1

# **APPENDIX IV: FISCAL IMPACT ANALYSIS**

#### **Development Program**

Total Development Plan Summary							
Residential	Condominiums/ Townhomes	184					
(units)	Apartments	554					
	Retail (sq ft)	108,000					
Nonresidential	Office (sq ft)	700,400					
	Hotel (rooms)	208					

#### **Development Value**

	Total Development Plan Summary							
Product Type	Total Development	Development Value						
Townhomes/ Condominiums	184	\$64,540,000						
Apartments	554	\$69,250,000						
Retail	108,000	\$21,600,000						
Office/ Employment	700,400	\$140,080,000						
Hotel (rooms)	208	\$31,200,000						
	Total	\$326,670,000						

Values based on:			
Townhomes/Condominiums	\$350,000	per Unit	
Apartments	\$125,000	per Unit	
Retail	\$200	per Sq Ft	
Office/Employment	\$200	per Sq Ft	
Hotel	\$150,000	per Room	

#### **Tax Revenue Estimates**

	Total Development Plan S	ummary
Product Type	Taxable Value at Buildout	Property Tax Revenue
Townhomes/ Condominiums	\$64,540,000	\$354,970
Apartments	\$69,250,000	\$380,875
Retail	\$21,600,000	\$118,800
Office/ Employment	\$140,080,000	\$770,440
Hotel	\$31,200,000	\$171,600
	Property Tax*	\$1,796,685
	Sales/Lodging Tax**	\$828,012
	Total Tax Revenues	\$2,624,697
	Other Revenues ***	\$92,892
	Total Revenues	\$2,717,589

- \* based on City .55000 property tax rate
- \*\* sales tax based on retail sales of \$250 per square foot and 1% retail sales tax rate; lodging based on \$150 per night room rate, 70% annual occupancy rate and 7% hotel tax rate
- \*\*\* based on 2018 general fund revenues from permits, fees, licenses, fines, etc.

## **Resident Population/Service Employment**

Total Develo	opment Plan Summary			
Resident/Job Type	Estimated Total			
Residents	978			
Retail Employees	270	Resident estimates based on:		
Office Employees	3,502	Townhomes/Condominiums Apartments	1.7 1.2	Household Size Household Size
Hotel Employees	208	Employment estimates based on: Retail	400	Sq Ft per Employe
Total	4,958	Office/Employment Hotel	200 1	Sq Ft per Employe per Room

### **Net Operating Surplus/Deficit**

Total Development Plan Summary									
Product Type	Residents / Employees	Annual Service Costs*							
Residents	978	\$308,970							
Retail Employees	270	\$85,274							
Office Employees	3,502	\$1,106,036							
Hotel Employees	208	\$65,693							
	Total Service Costs	\$1,565,973							
	Total Revenues	\$2,717,589							
	Total Surplus/Deficit	\$1,151,616							
	% Surplus/Deficit	74%							

<sup>\*</sup> based on % growth in population

Note: Service cost impacts of employees estimated at 1/3 of residents.

## **Analysis Objectives**

- Quantify Build-out of Preferred Development from the Town's Fiscal Perspective (Revenues vs. Service Costs)
- Raise Awareness as to Fiscal Implications of Land Use Decisions

## **General Assumptions**

- The Town's current budget (2017-18) reflects a reasonable balance between revenues and expenditures.
- Future revenues (taxes and fees) are based on current (2018) market values for various development types (housing, retail, office, hotel, other).
- Future expenditures are based on current (2017-18) service costs, considering both residents and employees.

## **Analysis Components**

#### Development Program

- Buildout Analysis (market-supportive)
- Mix of Land Uses
- Value of Product Offerings
- Considers Fiscal Operating Revenues/Expenses Only (General Fund impacts)

#### Fiscal Revenue Estimates

- Tax Revenues (Property, Sales)
- Franchise Fees
- Licenses and Permits
- Fees and Charges
- Fines and Forfeitures
- Other Revenues

#### Service Cost Estimates

- General Fund Operating Expenditures from 2017-18 Budget
- Based on growth in population and impacts on affected departments (Police, Emergency Communications, Fire, Development Services, Streets and Parks)

#### Net Fiscal Impact

Revenues vs. Expenses (Net Operating Surplus/Deficit)

### **Model Assumptions**

#### Land Use Values

- Townhomes/Condominiums = \$350.000/unit
- Apartments = \$125,000/unit
- Retail = \$200/square foot
- Office/Employment = \$200/square foot
- Hotel = \$150,000/room

#### Tax Revenue Estimates

- Property tax rate = .55
- Retail sales = \$250 per square foot
- Sales tax rate = 1.0%
- Hotel average room rate = \$150 per night
- Hotel average occupancy rate = 70%
- Hotel tax rate = 7.0%
- Other revenues = includes franchise fees, licenses and permits, service fees and fines and penalties

### Summary

In summary, the Preferred Plan's more compact development pattern, with higher density uses in targeted investment areas, should result in a more attractive value-to-cost relationship for the Town. It represents a balanced mix of revenue-generating and cost-producing land uses designed to maintain the Town's long-term fiscal health. Lastly, this analysis can be utilized as a tool to measure impacts from development/redevelopment projects as they come forward. In this way, the Town will be able to "benchmark" revenue and expenditure impacts on a periodic basis. The following tables summarize the fiscal impact calculations described above.



# **Planning & Zoning Commission**

**Meeting Date:** 01/15/2019

## **Agenda Caption:**

Discuss and take action on the 2018 Planning and Zoning Commission Annual Report.

#### **Attachments**

2018 Annual Report - Draft



DATE

TO: Members of the Addison City Council

FROM: Kathryn Wheeler, Chair, Addison Planning and Zoning Commission

COPY: Planning and Zoning Commissioners

Wes Pierson, City Manager

Charles Goff, Assistant Director of Development Services and Planning

SUBJECT: 2018 Planning and Zoning Progress Report

ATTACHMENTS: 2018 Attendance Statistics

2018 Cases Map

The Planning and Zoning Commission is governed by the Rules, Regulations, and Procedures of the Town of Addison. These Rules stipulate under Article III, DUTIES OF THE COMMISSION, Paragraph (j) that the Commission shall:

"Submit each year a progress report to the City Council summarizing its activities, major accomplishments for the past year, and a proposed work program for the coming year. The report shall contain for the year the attendance record of all members and the identity of Commission officers."

Please let this document serve as the Commission's progress report, and the attendance record of all members is also attached for your review and use.

#### **Overview**

In 2018, a total of 5 new members served on the Planning and Zoning Commission. Jerry Dougan, Denise Quintanilla, Eileen Resnik, and Tom Souers joined the Commission at the start of the year. Upon Mrs. Quintanilla's resignation, Bob Catalani was appointed to complete her term. I served as Chair and Linda Groce served as Vice Chair for the year. Charles Goff, staff liaison, continues to shepherd the overall P&Z process.

The Commission met for eleven regular meetings. Commissioners attended these meetings an average of 92% of the time, an increase of 4% from 2017. Four Commissioners had perfect attendance during their tenure on the Commission in 2018 – Jerry Dougan, Linda Groce, Denise Quintanilla, and Eileen Resnik. See Attachment 1 for detailed attendance information for each commissioner.

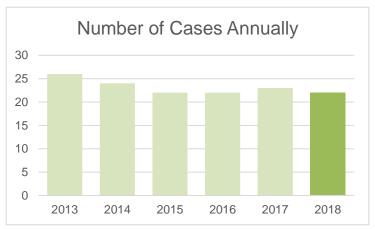
#### **2018 Case Statistics**

During 2018, the Planning and Zoning Commission reviewed 22 cases:

- 7 Zoning Changes
- 8 Special Use Permits
- 7 Plats

As shown in the chart to the right, this is in line with the case load heard by the Commission over the past five years.

A map showing the location of these cases can be found as Attachment 2.



#### **Notable Zoning Cases**

Several cases stood out during the year:

- 1764-Z/Meridian Square (Jan) the Commission reviewed development plans for the final condominium building proposed for the Meridian Square development. This will add 24 more condominium units to the Addison Circle area. The developer has obtained the necessary permits and will start construction soon. Once complete, this will mark the completion of Meridian Square, but also the final building in the area included in the original Addison Circle master plan. As focus now shifts to expanding Addison Circle in the areas adjacent to Cotton Belt rail line and along Addison Road, it is important to mark this milestone and the process made in achieving the original vision for Addison Circle.
- 1782-Z/Western International (Aug) Last year, AMLI began construction on a 349-unit multifamily development at the southeast corner of Quorum Drive and Edwin Lewis Drive. Across the street on Quorum, Western International presented plans for a two-story office building. This will bring another business headquarters to Addison and will continue efforts to extend the Addison Circle development pattern further south towards Belt Line. The proposal includes several pedestrian enhancements contemplated in the Master Transportation Plan. This project is also currently under construction.
- 1786-Z/Vitruvian West Phases II and III (Oct) the Commission reviewed development plans for the next two multi-family phases in Vitruvian Park, at the northeast corner of Marsh Lane and Vitruvian Way. Vitruvian West Phases II and III will add 767 additional residential units and will create a strong entry statement at the

southwest corner of the development. The developer has submitted construction drawings and intends to start construction in the Spring of 2019.

#### **Suggestions for Improvement**

I believe that the P&Z needs to review its Rules and Procedures, as they have not been updated since 2004. Our new commissioners now have a year's experience and can use that knowledge on this project.

#### **Conclusion**

Linda, John and I were happily reappointed for another two-year term, thank you for your continued faith in us. All our new commissioners have been great additions to the Board. We were sorry to lose Denise, but happy to have Bob join us in June. This team works well together, respects each other's ideas and listen with an open mind.

Again, I thank you for allowing me to serve the Town!

Planning and Zoning Commissioner Attendance Record - 2018																
Commissioner	Present	Absent	Eligible	%Attend	16-Jan	20-Feb	20-Mar	17-Apr	15-May	19-Jun	17-Jul	21-Aug	18-Sep	16-Oct	20-Nov	18-Dec
Catalani, Bob	4	2	6	67%						Α	Р	Α	Р	Р	Р	
Dougan, Jerry	11	0	11	100%	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	
Groce, Linda	11	0	11	100%	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	
Meleky, John	10	1	11	91%	Р	Р	Р	Р	Р	Р	Α	Р	Р	Р	Р	No
Quintanilla, Denise	4	0	4	100%	Р	Р	Р	Р							•	Meeting
Resnik, Eileen	11	0	11	100%	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	·
Souers, Tom	10	1	11	91%	Α	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	
Wheeler, Kathryn	10	1	11	91%	Р	Р	Р	Р	Р	Α	Р	Р	Р	Р	Р	
Averages				92%	86%	100%	100%	100%	100%	71%	86%	86%	100%	100%	100%	

